

Redwood County Energy Dialogue

How Renewable Energy Development Happens
12 September 2019



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Agenda

- Introduction to Wind and Solar Technologies and Markets
- Policy, Regulatory, and Economic Context
- Actor Map and Scenario Example
- Resource Data



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

TRANSFORMING THE ENERGY SYSTEM TO BENEFIT THE ECONOMY AND ENVIRONMENT.



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Scope of “Utility-Scale”

Utility-Scale Solar



What it is:

- Solar PV, typically 1MW or greater (10MW for transmission asset)
- Owned and operated by utility
- Can be a community solar garden

What it is *not*:

- Less than ~1MW
- Rooftop solar
- Alternative solar energy systems (water heating, etc.)
- Small-scale ground-mounted solar



Utility-Scale Wind



What it is:

- Turbine generation capacity *typically* equivalent to 1MW or greater (25MW for jurisdictional authority designation)
- Multiple turbines

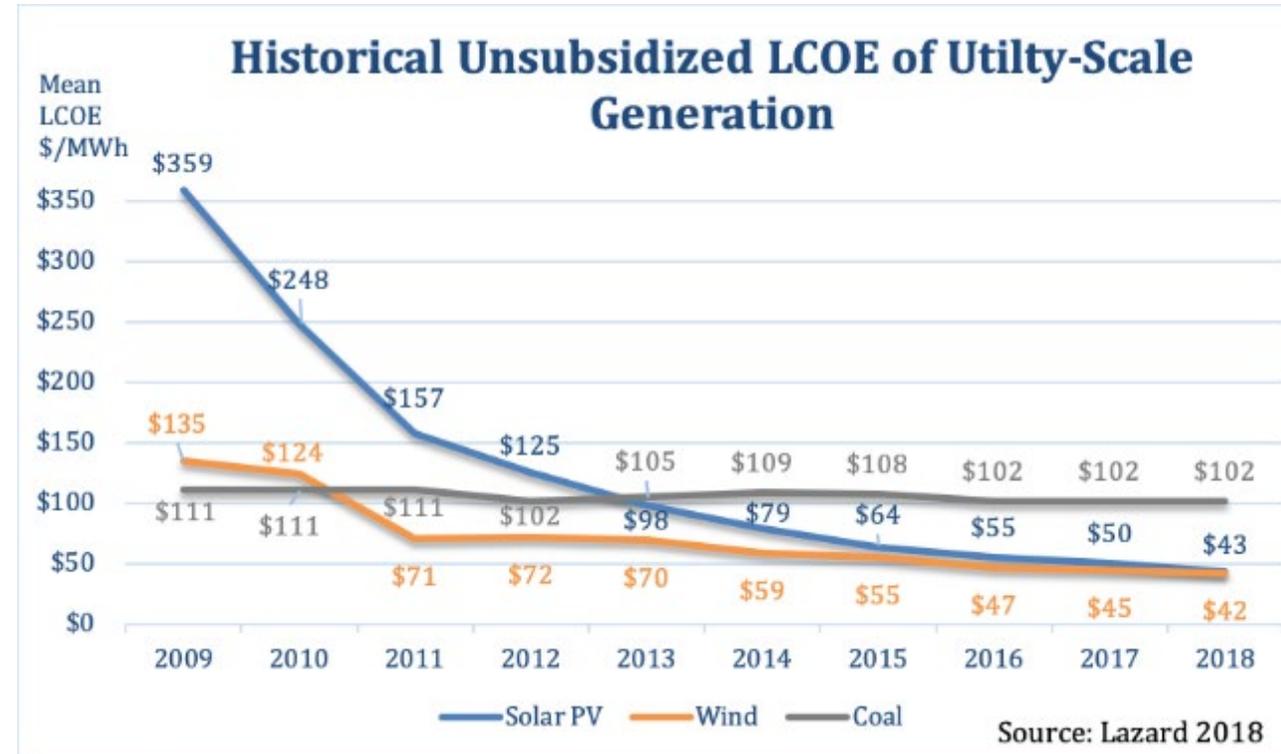
What it is *not*:

- A single turbine
- Alternative wind technologies (wind mill)



Market Forces

- Renewable energy technologies have an increasingly prominent role in energy systems
- Utility-scale **wind** energy is the cheapest form of electric generation in the world, and the cost continues to go down
- Utility-scale solar energy is expected to achieve parity with wind in the next couple of years, among the cheapest forms of electricity in the world



Source: Advanced Energy Economy, "The numbers are in and Renewables are Winning On Price Alone" <https://blog.aee.net/the-numbers-are-in-and-renewables-are-winning-on-price-alone>



Utility Resource Plans

- **2018 - Xcel Energy** announces a plan to reduce carbon emission by 80% carbon-free by 2030, and to be 100% carbon free by 2050
- **2019 – other utilities** make similar announcements for 80 -100% carbon free electric generation by 2050
- **Eight States** have passed laws committing to 100% carbon-free electric generation by 2050.
Minnesota



Source: Union of Concerned Scientists,
<https://blog.ucsusa.org/jeff-deyette/states-march-toward-100-clean-energy-whos-next>

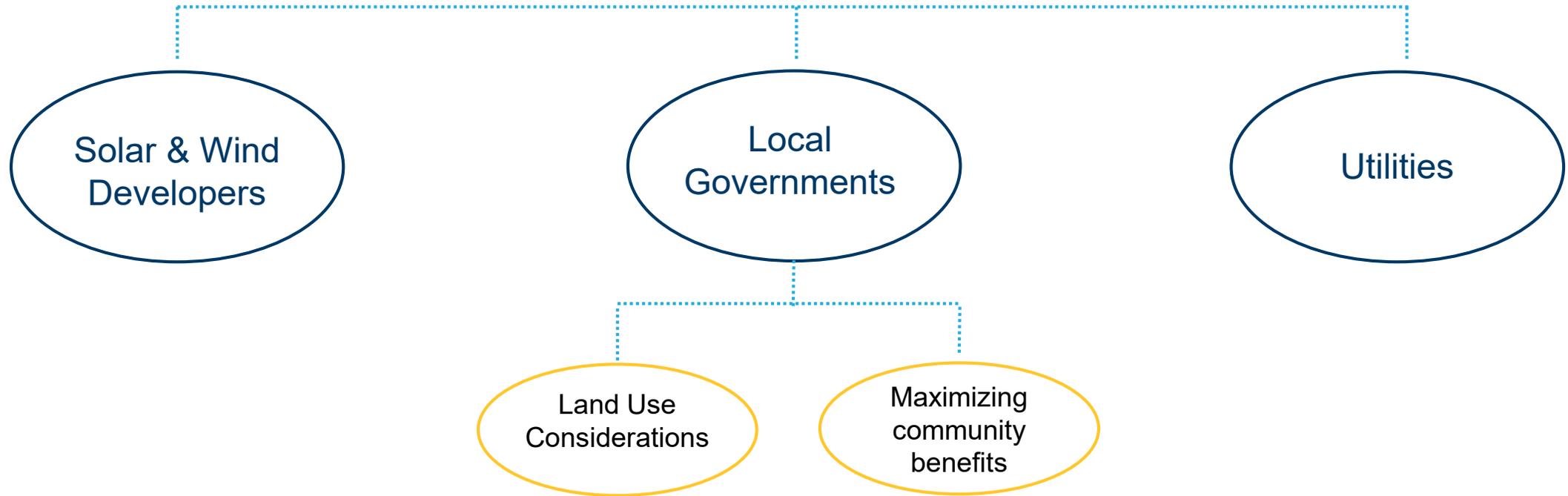


**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Lowering cost of solar and wind energy

effects long-term planning for



More proposed projects are going to be coming to your community.



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

If you remember one thing...

Renewable energy development is a significant growth industry that will play an increasing role in your county's land use and economic development decision making.



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.



Photo credit: Brian Ross



If you remember two things...

Renewable energy development is a land use and economic choice, like any other type of development

- ✓ **Investment in the community with economic returns; taxes, rents, jobs**
- ✓ **Development option that is part of the bundle of property rights**
- ✓ **Creates synergies or conflicts with other land uses and local resource opportunities**
- ✓ **It's not a yes or no decision: The community can shape siting and site design decisions to maximize benefits and minimize risks**



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Photo credit: NREL InSPIRE, Flickr

How Projects Happen: Siting Authority and Minnesota Context



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Statutory Context

Renewable Energy

The Minnesota Legislature passed renewable energy objectives, requiring 25% of total retail electricity sales to be generated by renewable energy sources by 2025.

In 2018, wind energy provided 18% of electric generation, all renewables produced 24%.



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Photo credit: Brian Ross

Siting Authority - Solar

| FEDERAL, STATE & LOCAL ROLES | | STATE | LOCAL |
|------------------------------|-----------------------------------------------------------------------------|-------|-------|
| Solar | Regulating authority for access to direct sunlight for solar energy systems | | X |
| | Environmental review for solar systems equal to or greater than 50 MW* | X | |
| | Permitting for solar systems less than 50 MW | | X |



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

* Minnesota State Statute 462.357 and 394.25

MN Department of Commerce (<https://mn.gov/commerce/industries/energy/eera/>;

<https://www.revisor.mn.gov/rules/4410.4600/>; <https://mn.gov/puc/permitting/>



Photo credit: Brian Ross

Siting Authority - Wind

| FEDERAL, STATE & LOCAL ROLES | | STATE | LOCAL |
|------------------------------|-----------------------------------------------------------|-------|-------|
| Wind | Permitting for facilities between 5 MW and 25 MW | X | X |
| | Permitting authority for large wind facilities over 25 MW | X | |
| | Expansion of wind system greater than 5 MW | X | |
| | Siting authority for small wind energy systems | | X |

Counties in Minnesota have land use authority and approval control for all wind energy projects with a total energy capacity of five (5) MW (between 2 and 4 utility-scale turbines).

Counties can choose to expand their land use authority for wind projects up to 25 MW in capacity (projects with 10-15 turbines).



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Case Study Example

Developer “WindPerson” approaches Ms. Landowner about developing a **utility-scale** wind farm on her property. What happens next?

- 1 Ms. Landowner needs to decide whether to move forward with the development on her land



- 2 Developer applies for land use permit – *if over 25 MW, at state level. If under 25 MW, at Redwood Co. level*



- 3 County or State deliberates land use permit – including public meetings and comments



Case Study Example

Developer “WindPerson” approaches Ms. Farmer about developing a **utility-scale** wind farm on her property. What happens next?

- 4 County or State considers land use considerations – prime farmland, community character, etc.



- 5 Environmental Review and other permits considered – including public comments

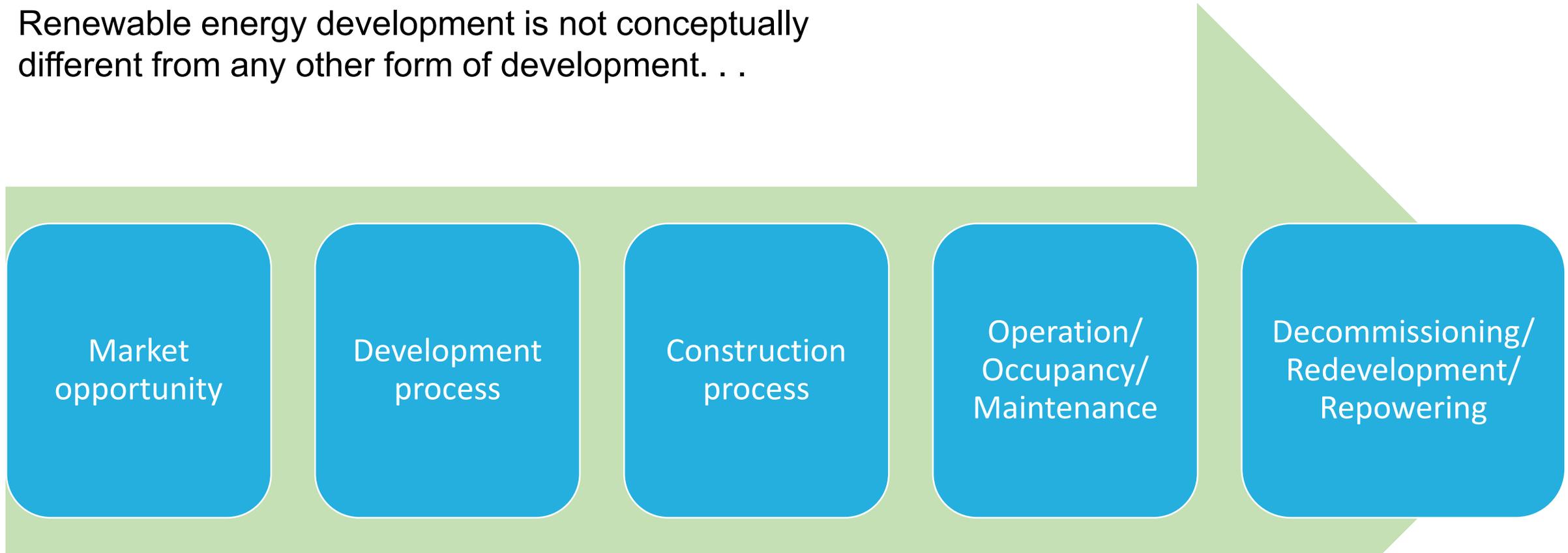


- 6 Decision to grant land use permit



Lifecycle of Development

Renewable energy development is not conceptually different from any other form of development. . .



Lifecycle of Development

Renewable energy development stakeholders are not conceptually different from any other form of development. . .

1. **Financier**
2. **Developer**
3. **Regulators (state and/or local)**
4. **Contractor (EPC)**
5. **Owner/Manager 1**
6. **Market participants (products/services)**
 7. **Owner/Manager 2**
 8. **Market participants (products/services)**
 9. **Owner/Manager 3 . . .**



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

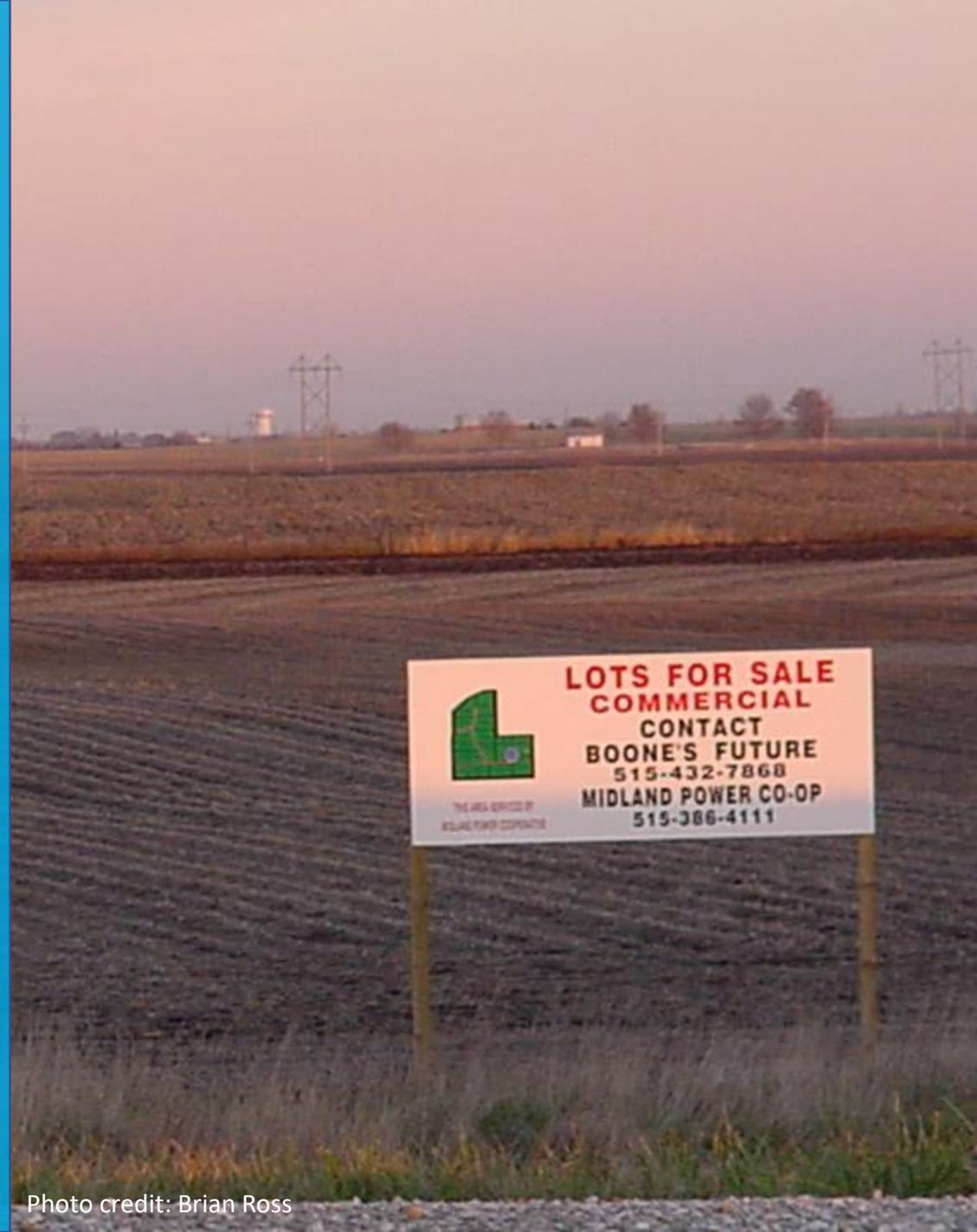
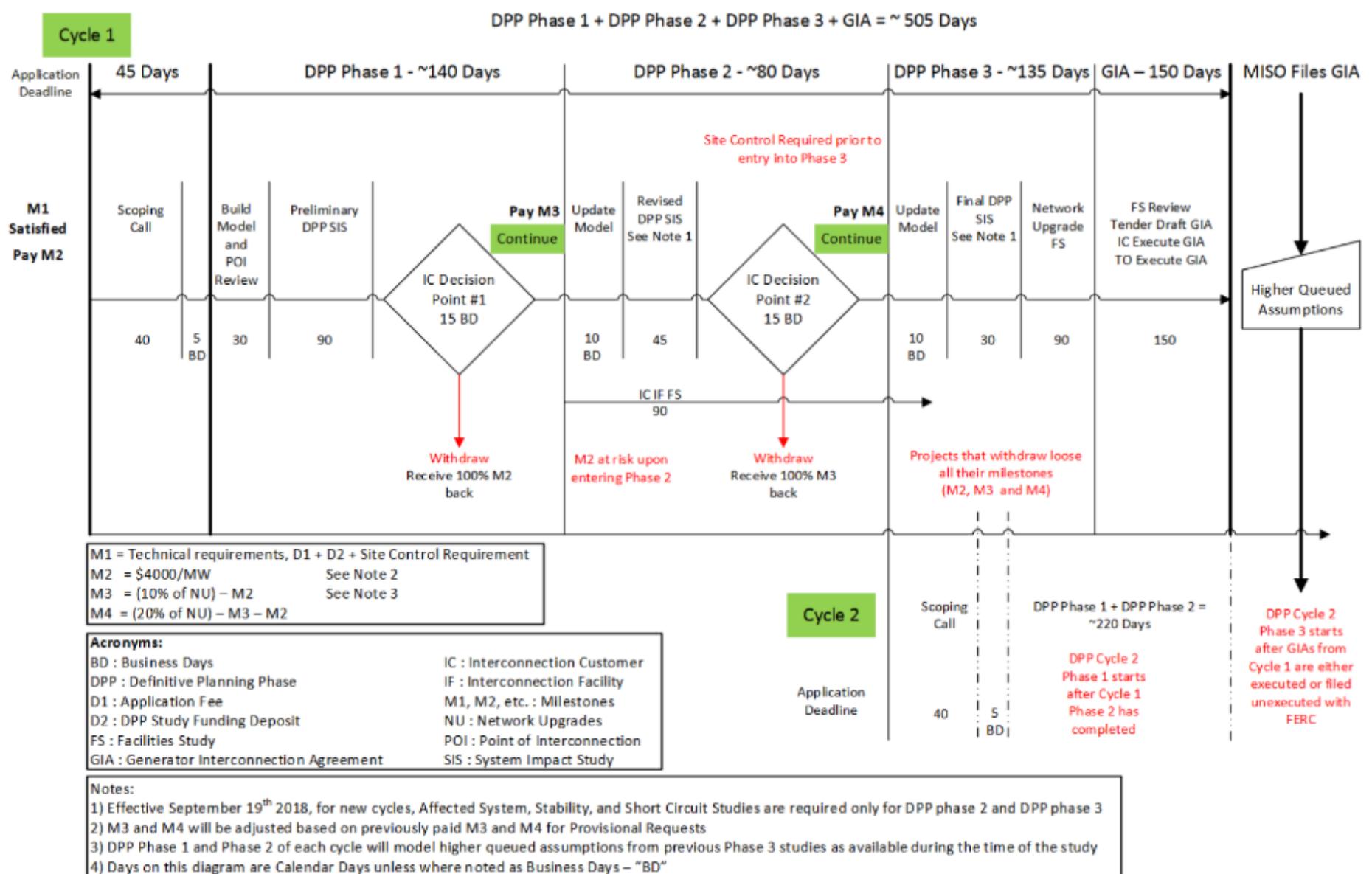


Photo credit: Brian Ross

Midcontinent Independent System Operator (MISO) General Interconnection Process

All utility-scale energy projects (10 MW or greater) must get MISO approval before proceeding...



Source: <https://www.misoenergy.org/api/documents/getbyname/GI%20Process%20Flow%20Diagram.pdf>



GREAT PLAINS INSTITUTE

Better Energy.
Better World.

Understanding The Resource Market

- ✓ Wind Resource
- ✓ Solar Resource
- ✓ Existing Solar and Wind Development
- ✓ Prime Farmland
- ✓ Transmission Lines
- ✓ Habitat and Environmental Considerations
- ✓ Population Density
- ✓ Project Development (MISO) Queue



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.



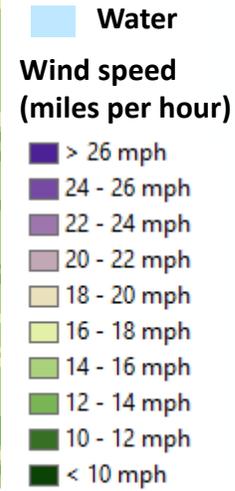
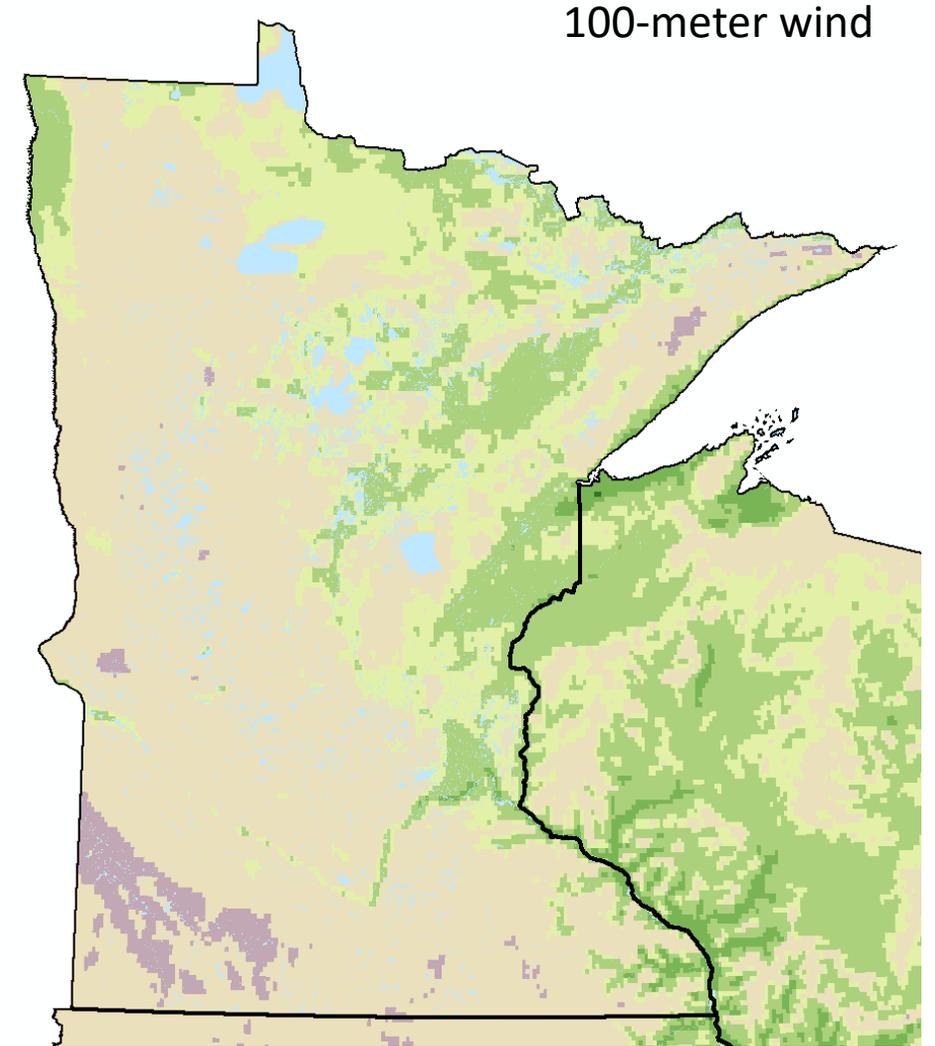
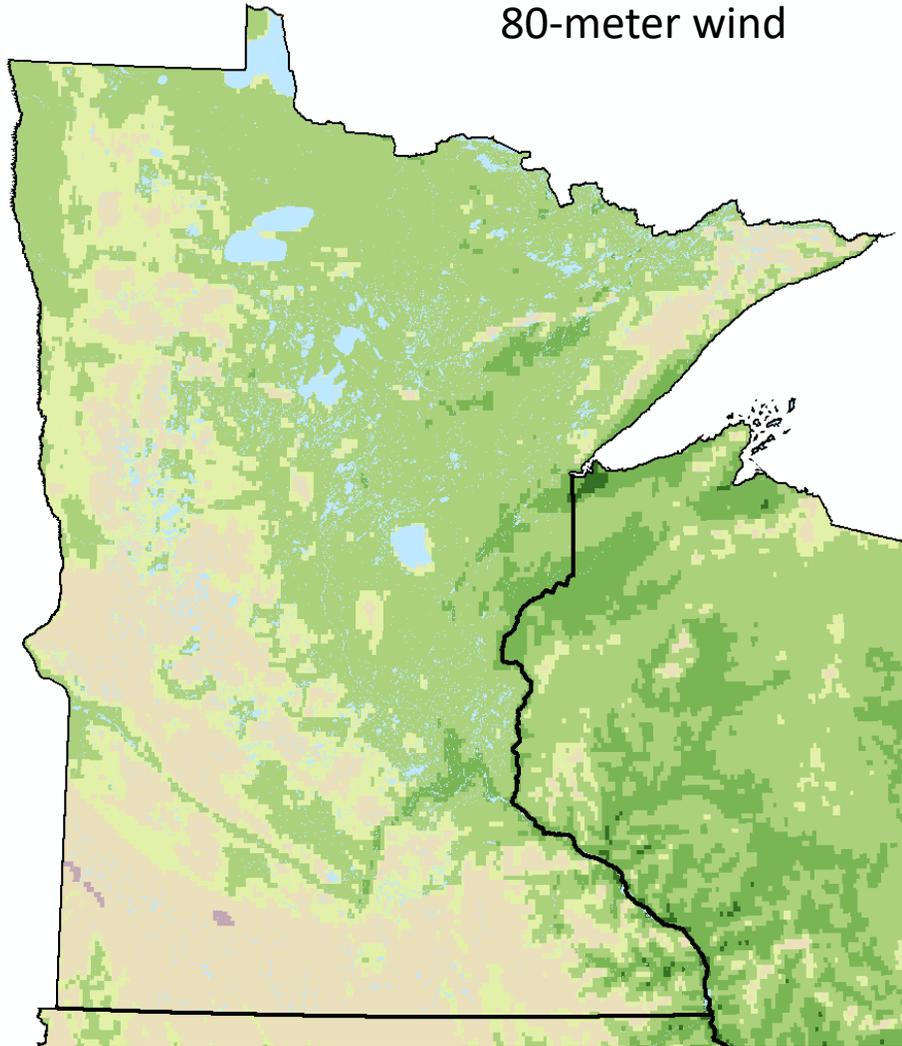
Existing Resource



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Wind Resource

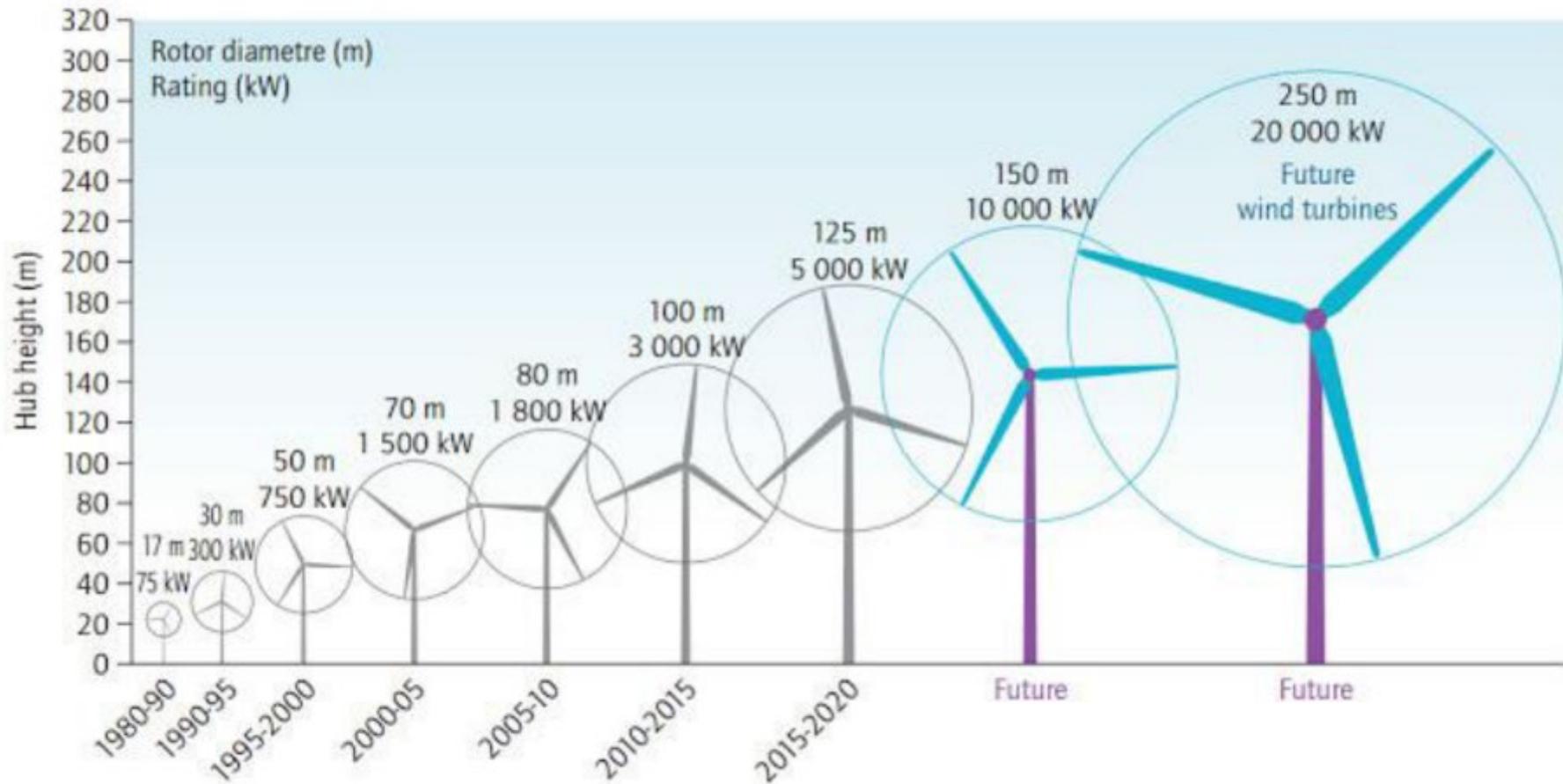


**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Data source: National Renewable Energy Lab (NREL)
national wind speed data, 2006 - 2013

Wind Resource is three dimensional



Source: adapted from EWEA, 2009.



**GREAT PLAINS
INSTITUTE**

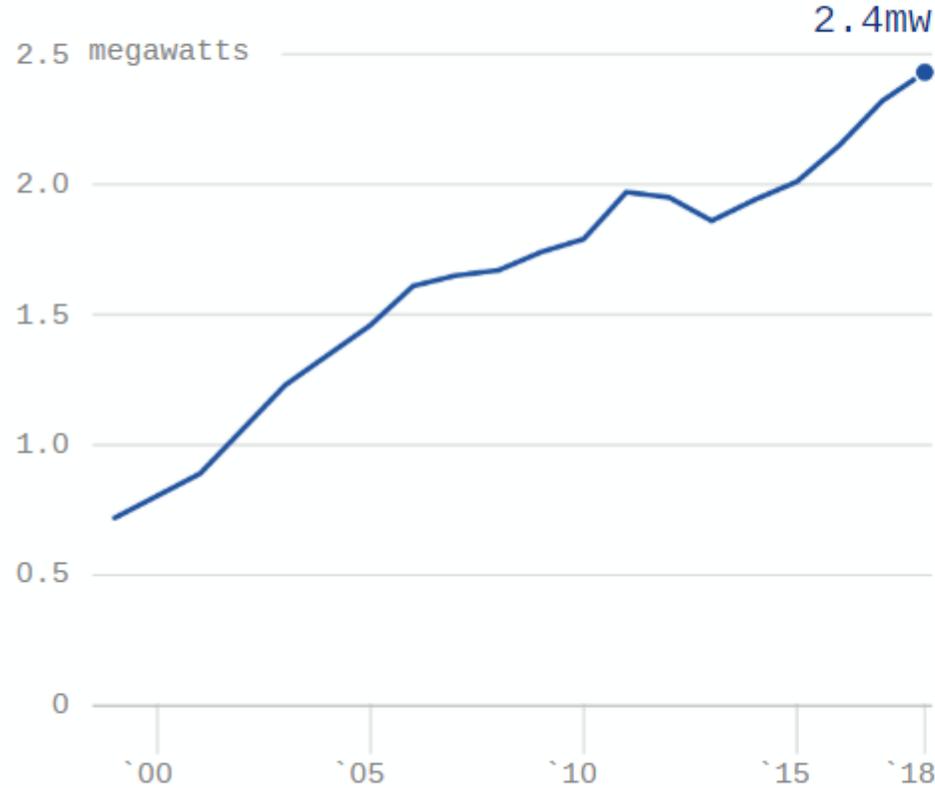
Better Energy.
Better World.

Source: "Figure 14: Growth in size of wind turbines since 1980 and prospects" in *Technology Roadmap: Wind Energy, 2013 edition*, International Energy Agency (IEA), 2013 copyright OECD/IEA, page 27, adapted from European Wind Energy Association, 2009. Accessible at: <https://webstore.iea.org/technology-roadmap-wind-energy-2013>

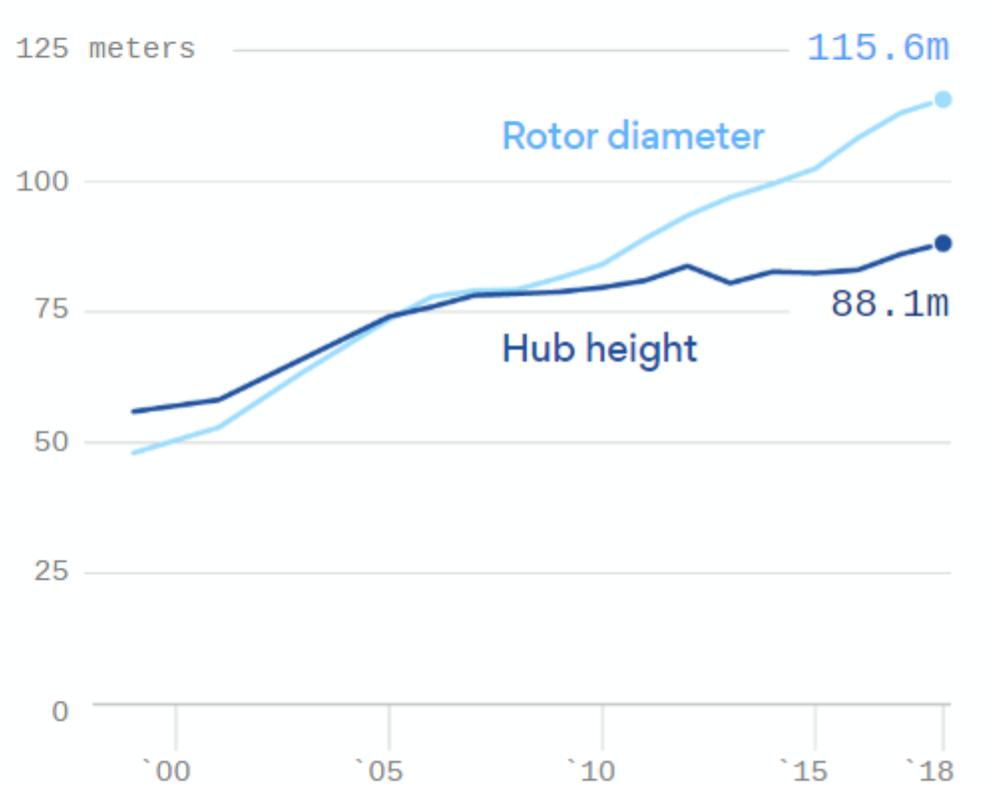
Wind Resource is three dimensional

Average turbine capacity, hub height, and rotor size for land-based wind projects, 1998-99 to 2018

AVERAGE NAMEPLATE CAPACITY



AVERAGE HEIGHT AND ROTOR DIAMETER



Data: [U.S. Department of Energy](#); Chart: Axios Visuals

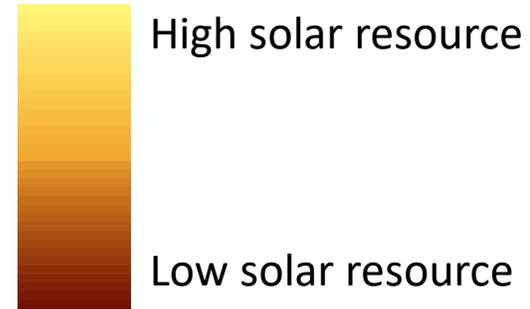
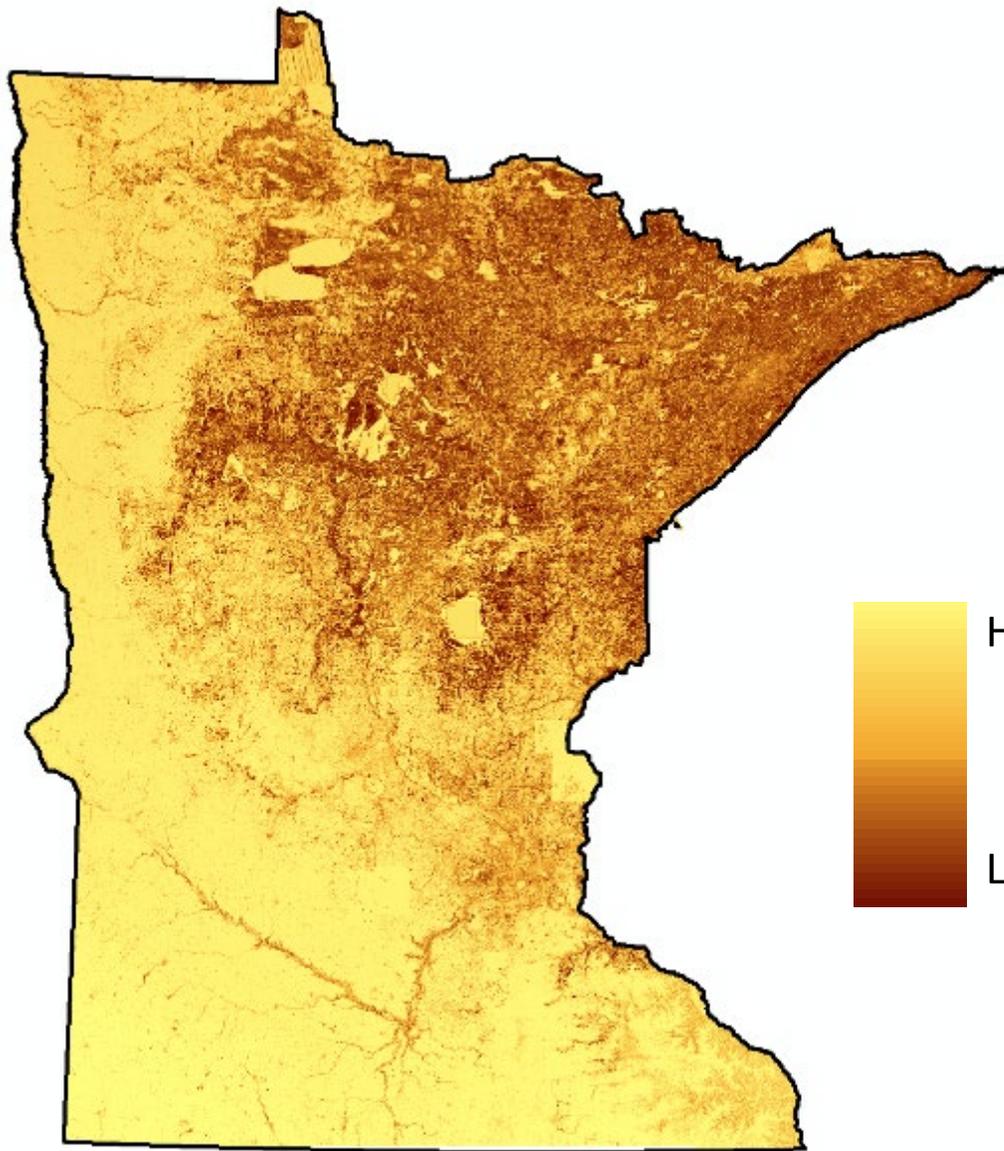


**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Source: "Average turbine capacity, hub height, and rotor size for land-based wind projects, 1998-99 to 2018", U.S. Department of Energy and Axios. Accessible at: <https://www.axios.com/wind-power-renewable-energy-donald-trump-888ec2bc-4f99-4fb1-b2f4-b31160a938e6.html>

Solar Resource



Climate-related factors (clouds, humidity) affect solar resources only about 15%. The solar resource shown here is primarily defined by shading, which is in turn defined by local land uses (buildings, trees).

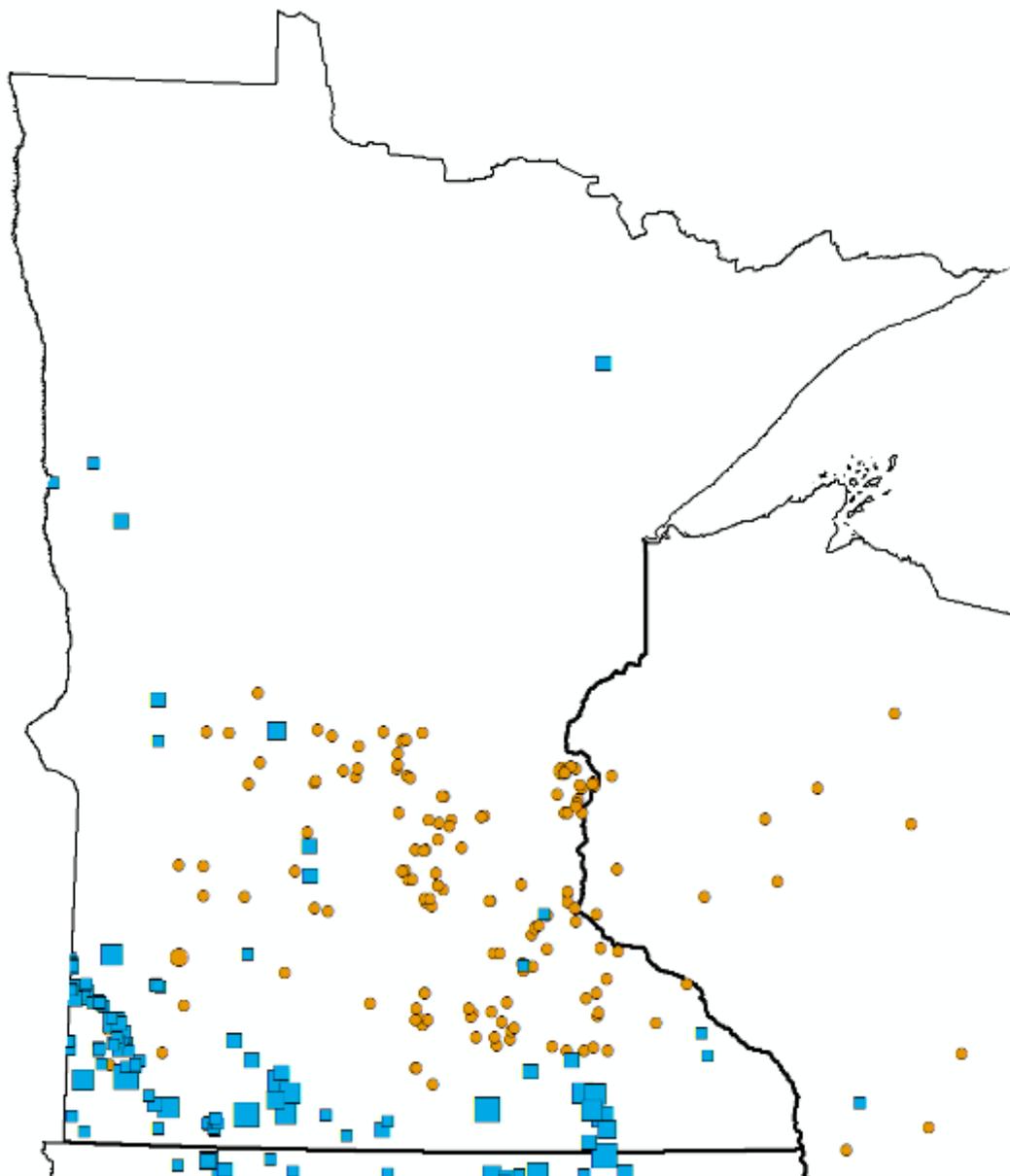


**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

*Data source: University of Minnesota, Uspatial Solar
Insolation Raster Data, 2007 - 2013*

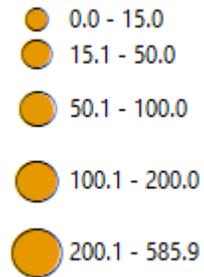
Existing Wind and Solar



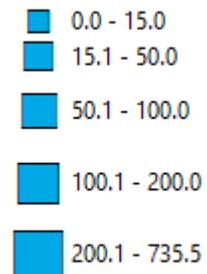
Existing Wind Capacity – 3,694 MW

Existing Solar Capacity – 1,100 MW
(includes distributed solar)

Solar (MW)



Wind (MW)



Data source: EIA-860 Form national power dataset, 2018



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

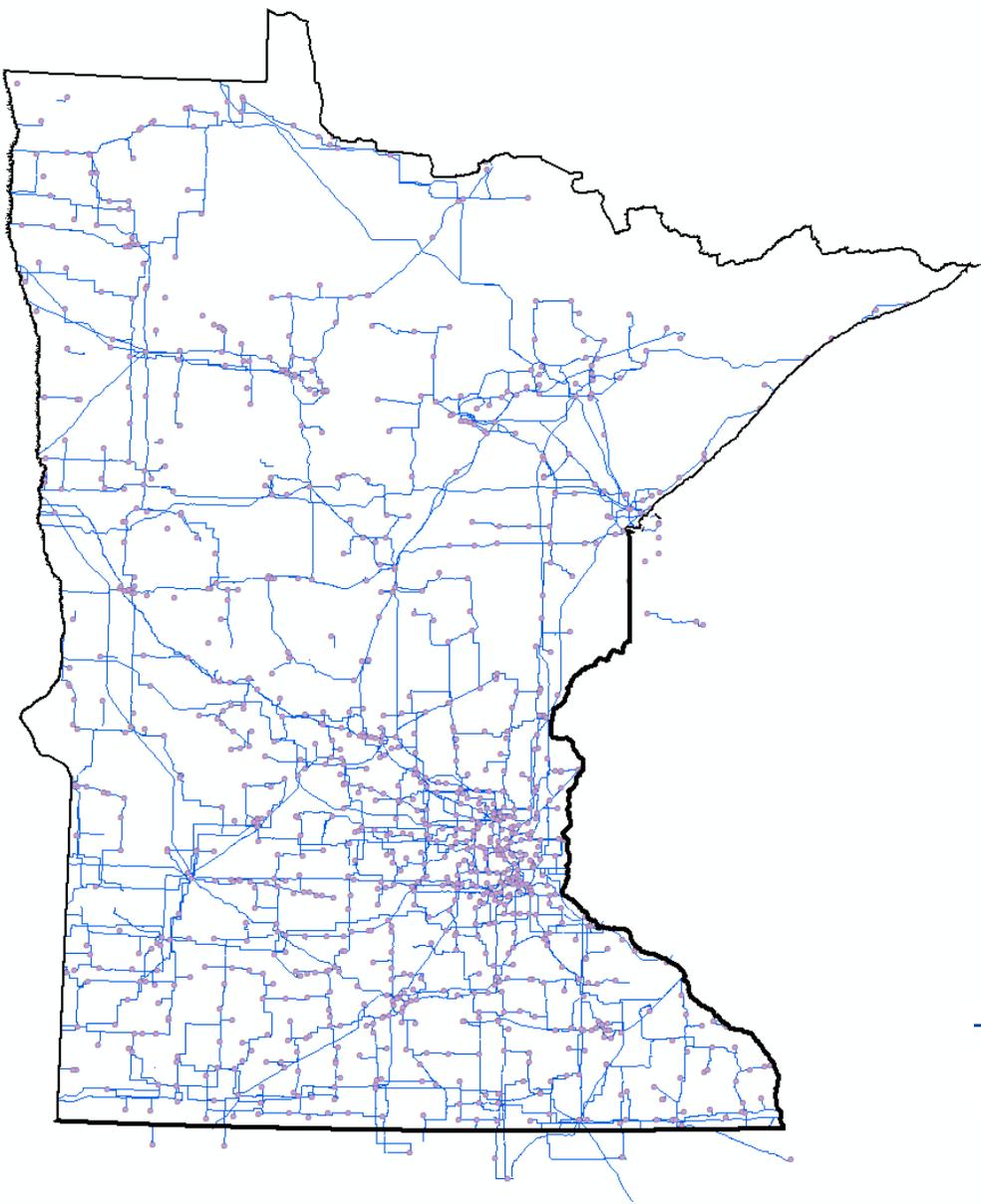


Considerations that Impact Resource Use



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.



Importance of Interconnection

Solar and wind development is greatly dependent on opportunities to interconnect to the transmission or distribution grid:

- **Utility scale** wind and solar are connected to the transmission grid (**shown here**)
- **Community scale solar** is typically connected to the distribution grid. The distribution grid is much more granular and disperse.

— TRANSMISSION LINES
● SUBSTATIONS



Prime Farmland Exclusion (Minnesota Administrative Rules, 7850.4400)

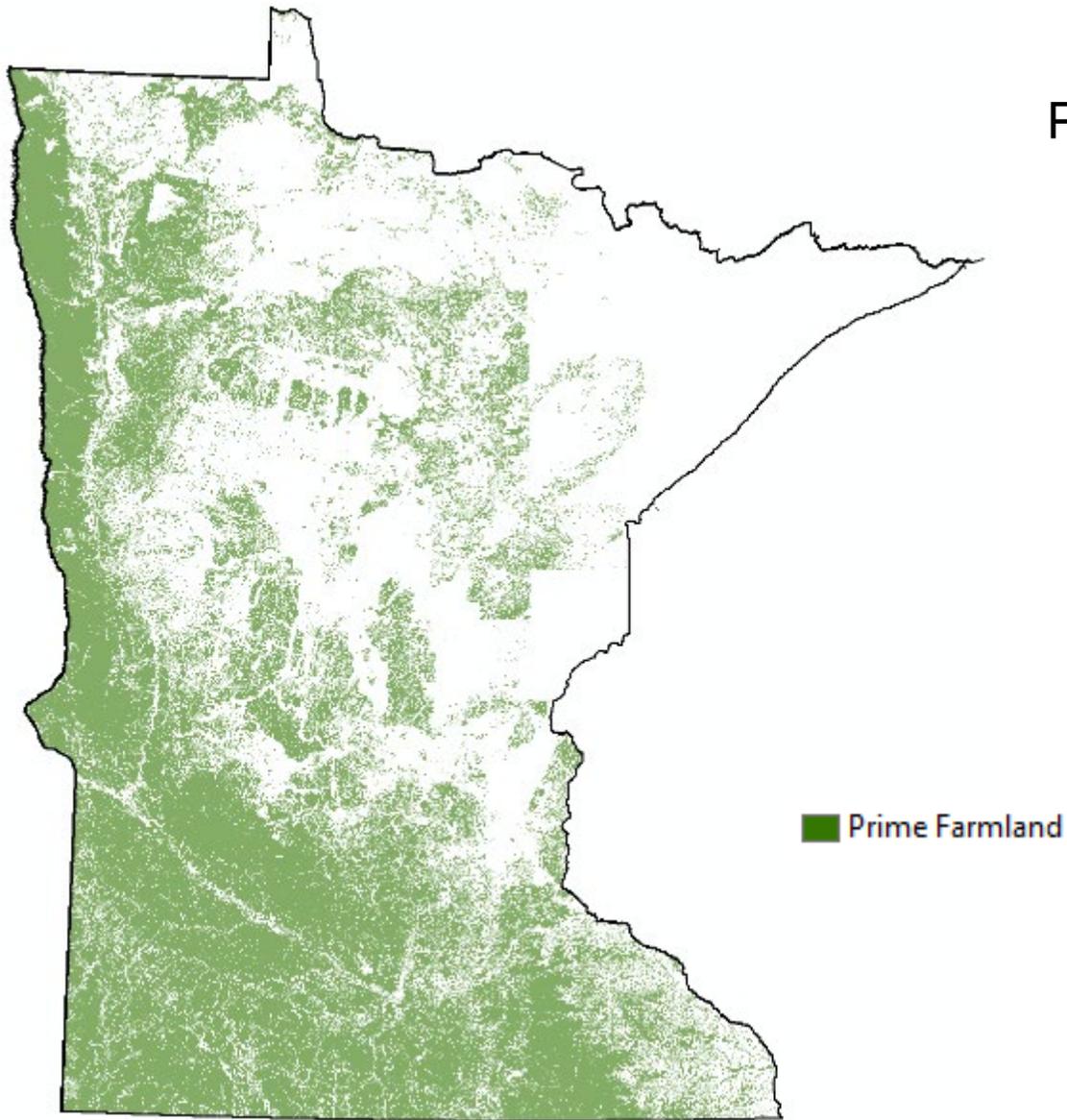
Subp. 4.

Prime farmland exclusion.

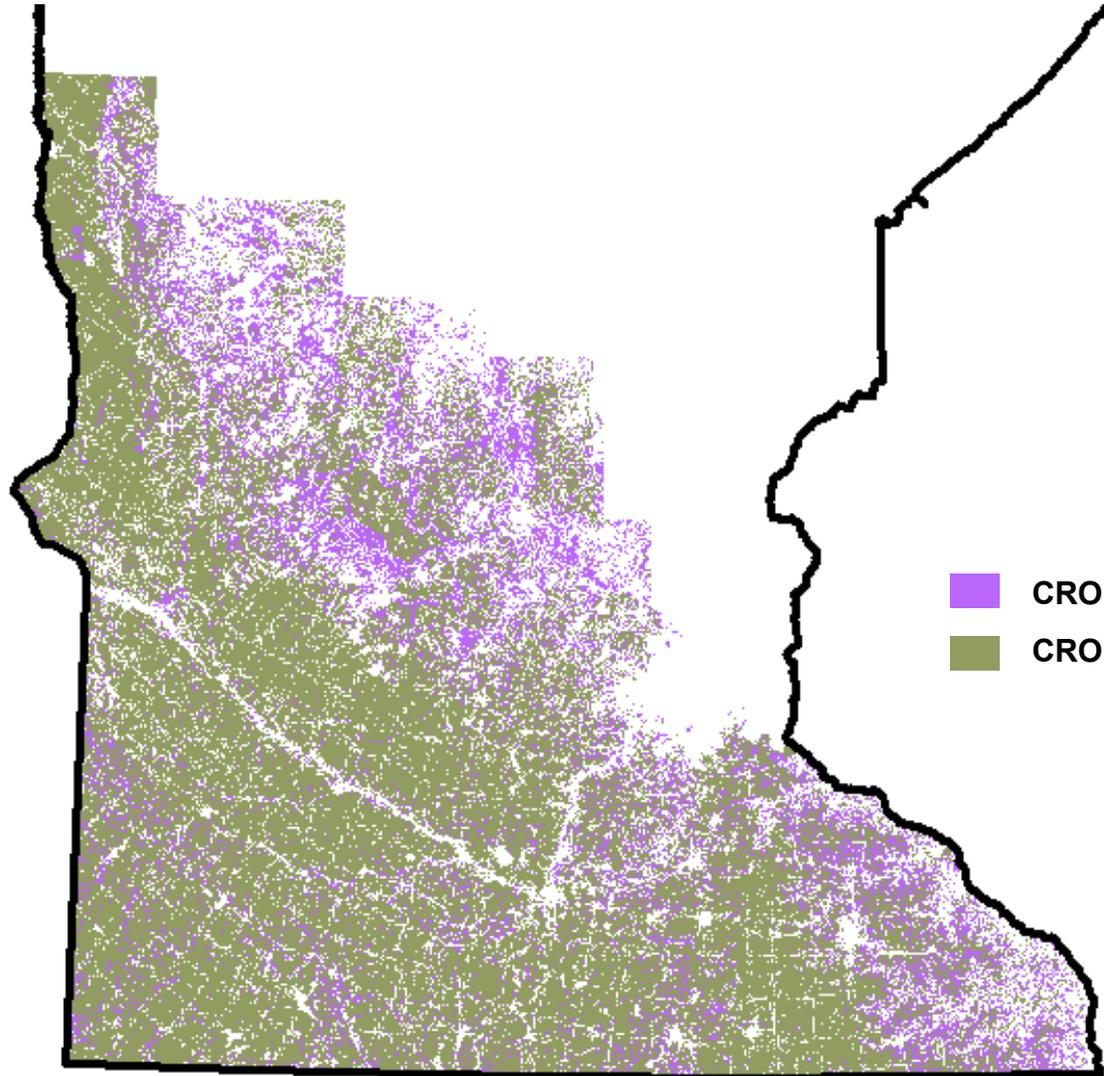
No large electric power generating plant site may be permitted where the developed portion of the plant site, excluding water storage reservoirs and cooling ponds, includes more than 0.5 acres of prime farmland per megawatt of net generating capacity, or where makeup water storage reservoir or cooling pond facilities include more than 0.5 acres of prime farmland per megawatt of net generating capacity, unless there is no feasible and prudent alternative. Economic considerations alone do not justify the use of more prime farmland. "Prime farmland" means those soils that meet the specifications of Code of Federal Regulations 1980, title 7, section 657.5, paragraph (a). These provisions do not apply to areas located within home rule charter or statutory cities; areas located within two miles of home rule charter or statutory cities of the first, second, and third class; or areas designated for orderly annexation under Minnesota Statutes, section [414.0325](#).



Prime Farmland as a **Natural Resource**



Prime Farmland currently in Cropland



Minnesota Department of Agriculture

Prime Farmland Defined in State Rule

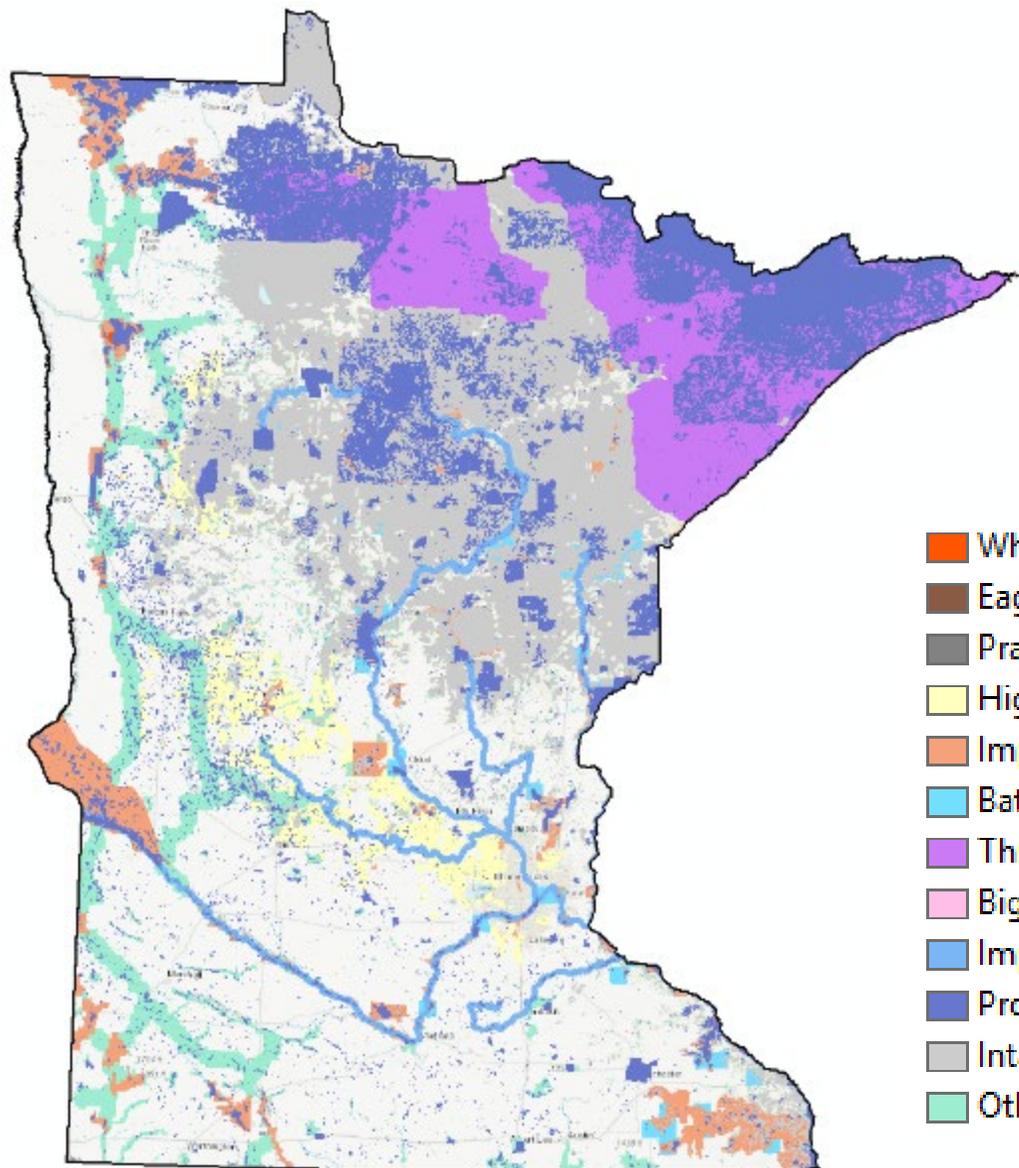
-  CROPLAND NOT ON PRIME FARMLAND
-  CROPLAND ON PRIME FARMLAND



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

*Data source: MDA Prime Farmland dataset
(aggregated with NRCS Soils dataset), and USDA
2017 Cropland Data*

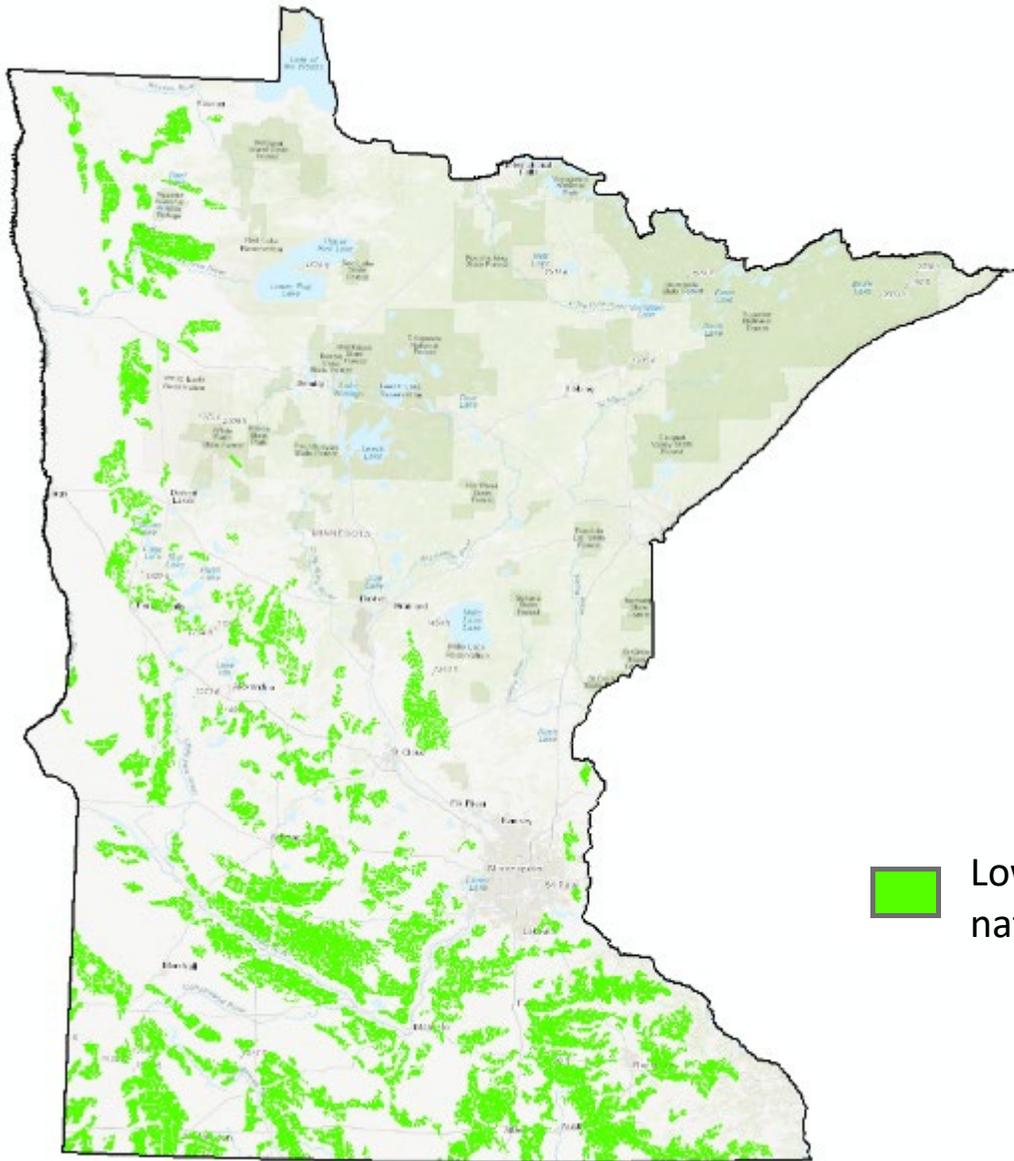


The Nature Conservancy “Site Wind Right” Project

- Whooping crane stopover sites
- Eagles / other raptors
- Prairie grouse
- High waterfowl breeding density
- Important bird areas
- Bat roosts
- Threatened / endangered species
- Big game
- Important wetlands / rivers
- Protected / managed lands
- Intact natural habitats
- Other biodiversity significance



Low-Risk Wind Analysis



Low-Risk Wind Siting from a habitat and natural areas perspective

The Nature Conservancy “Site Wind Right” Project

**Representation, NOT go, no-go*



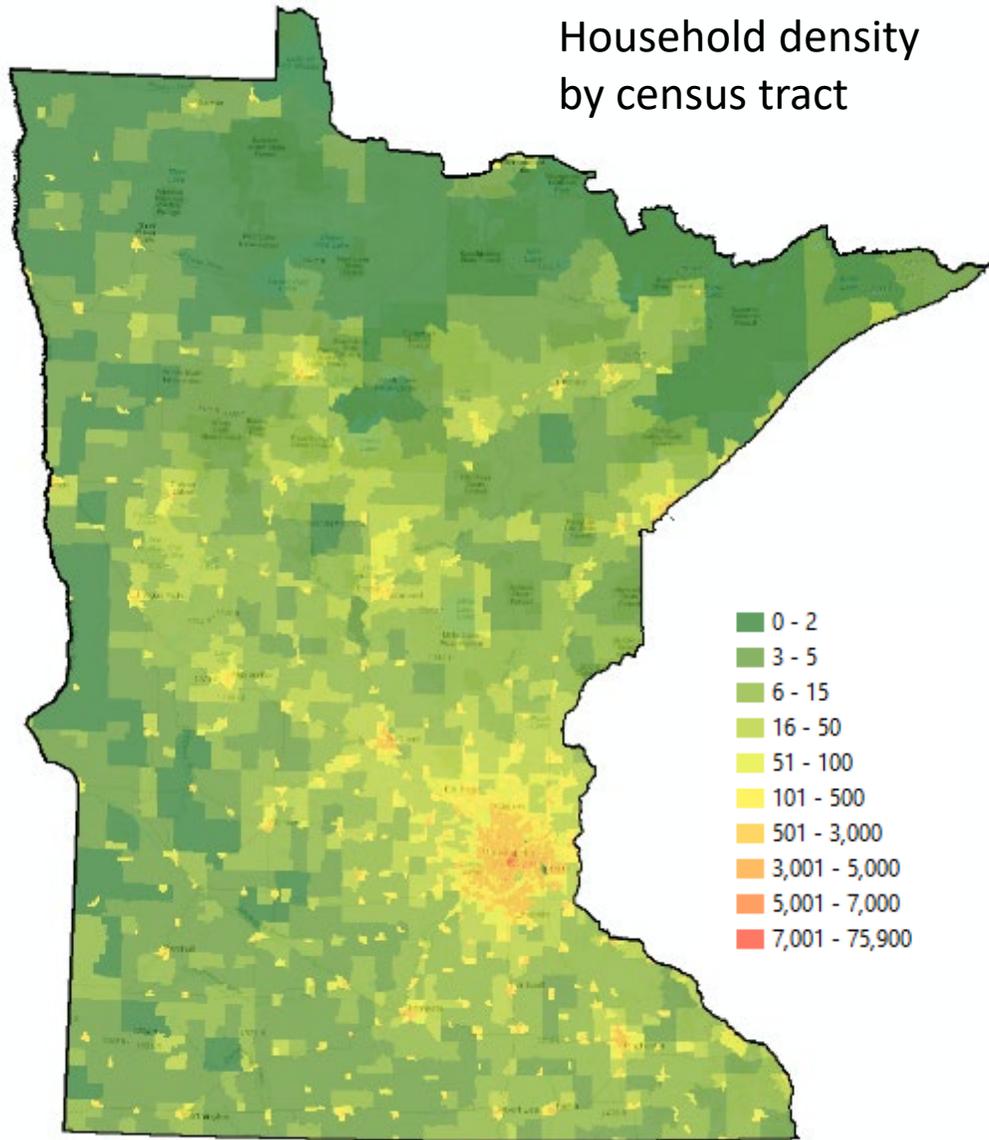
**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

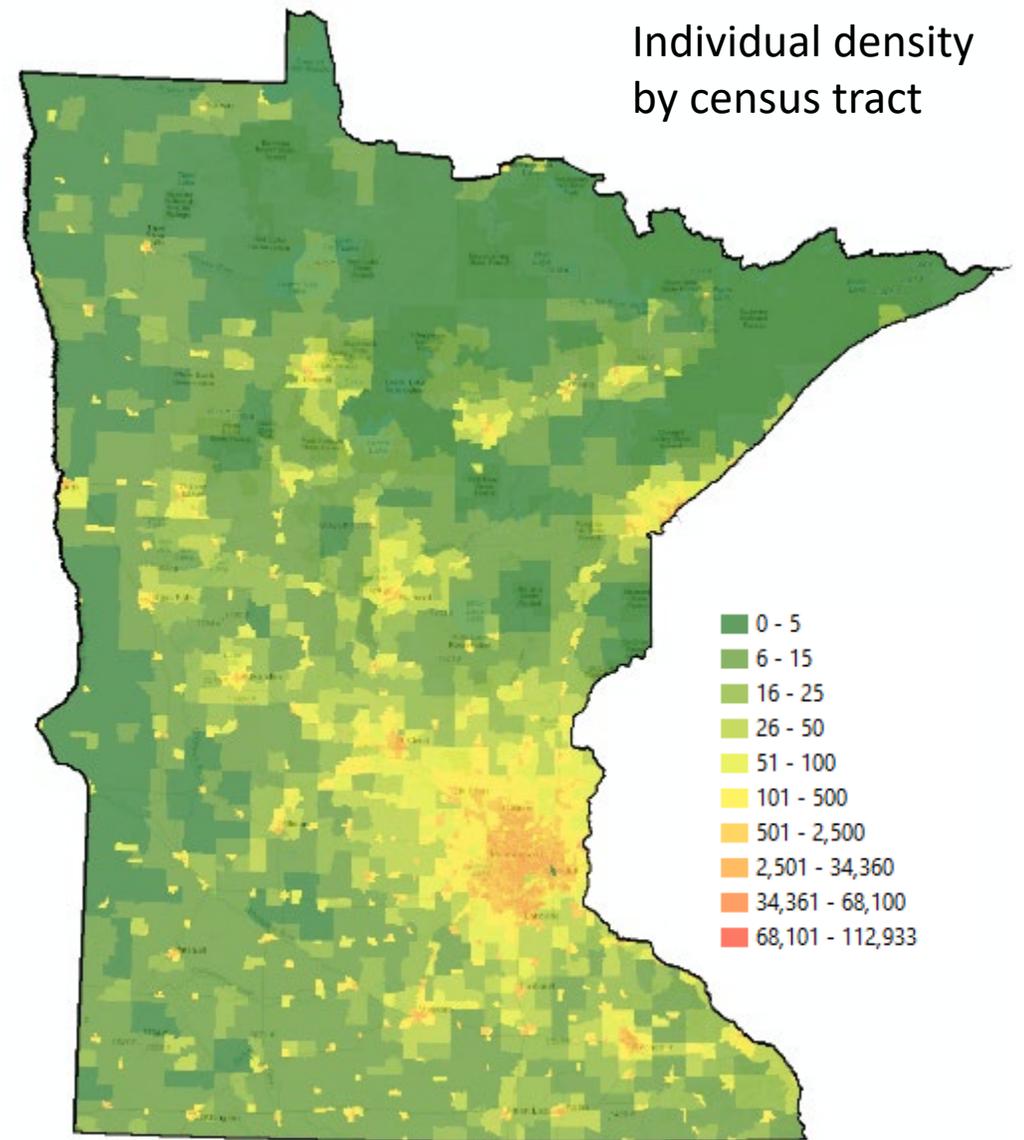
Data source: The Nature Conservancy, Site Wind Right Analysis, July 2019

Population Density

Household density
by census tract



Individual density
by census tract



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Data source: United States American Community
Survey Data, 5-year Summaries (2013 – 2017)

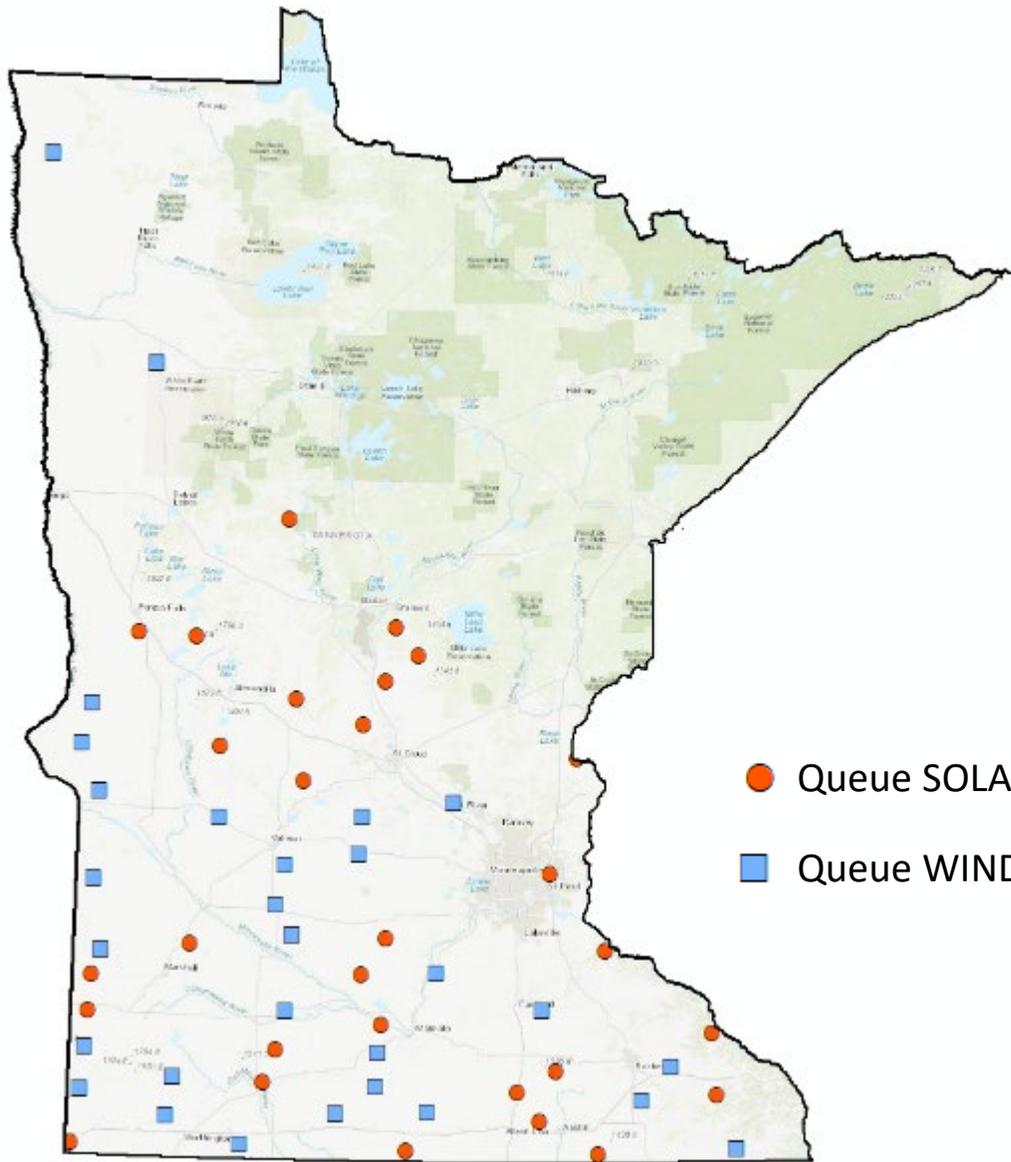


Prospective Considerations



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.



**Total Solar Capacity in the Queue
(MN, Sept 2019): 4,500 MW**

**Total Wind Capacity in the Queue
(MN, Sept, 2019): 3,550 MW**

- Queue SOLAR project
- Queue WIND project



Redwood County Solar and Wind Resources



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.



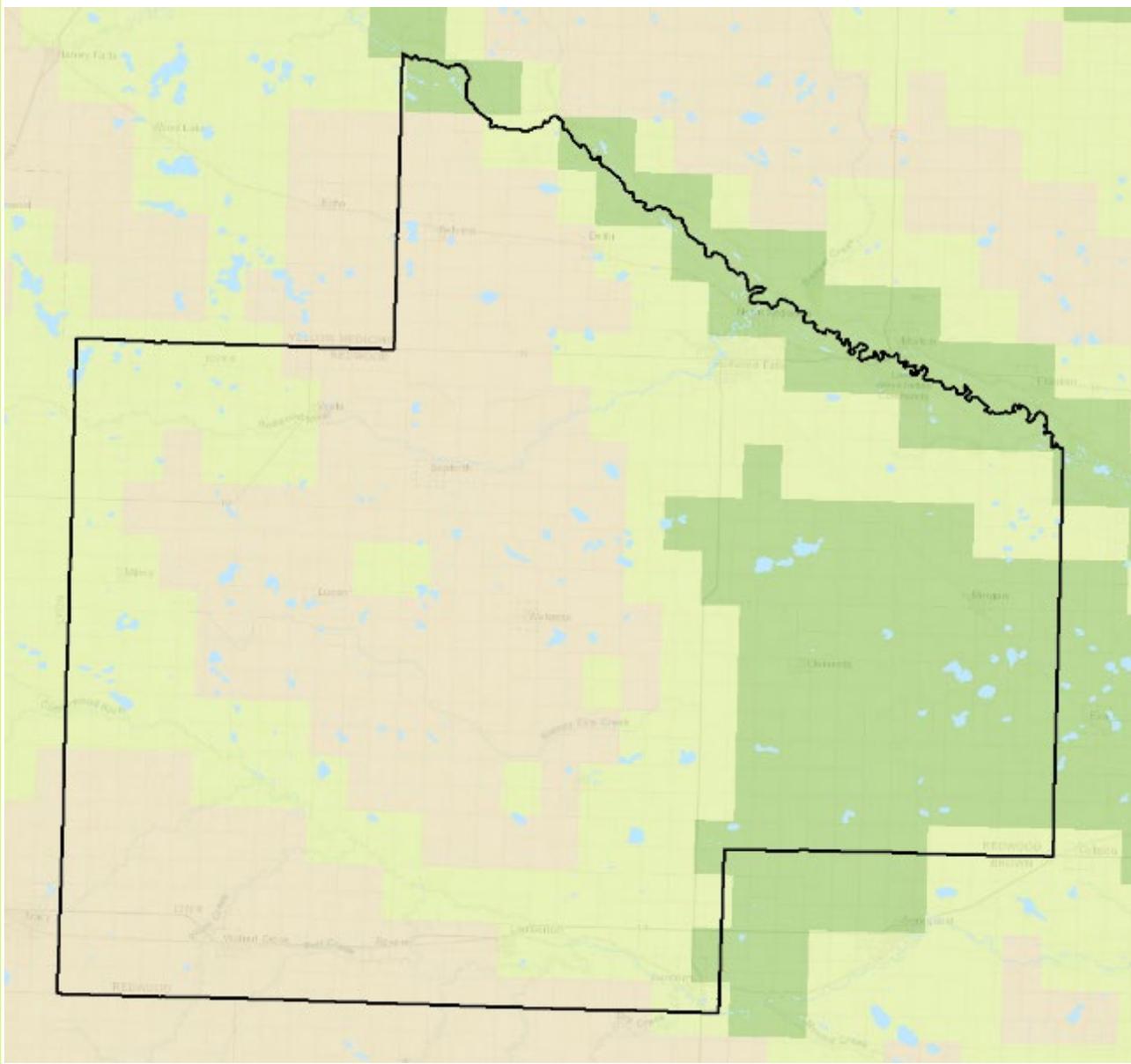
Redwood County: Existing Resource



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Wind Resource



80-meter wind

 Water

Wind speed
(miles per hour)

-  > 26 mph
-  24 - 26 mph
-  22 - 24 mph
-  20 - 22 mph
-  18 - 20 mph
-  16 - 18 mph
-  14 - 16 mph
-  12 - 14 mph
-  10 - 12 mph
-  < 10 mph

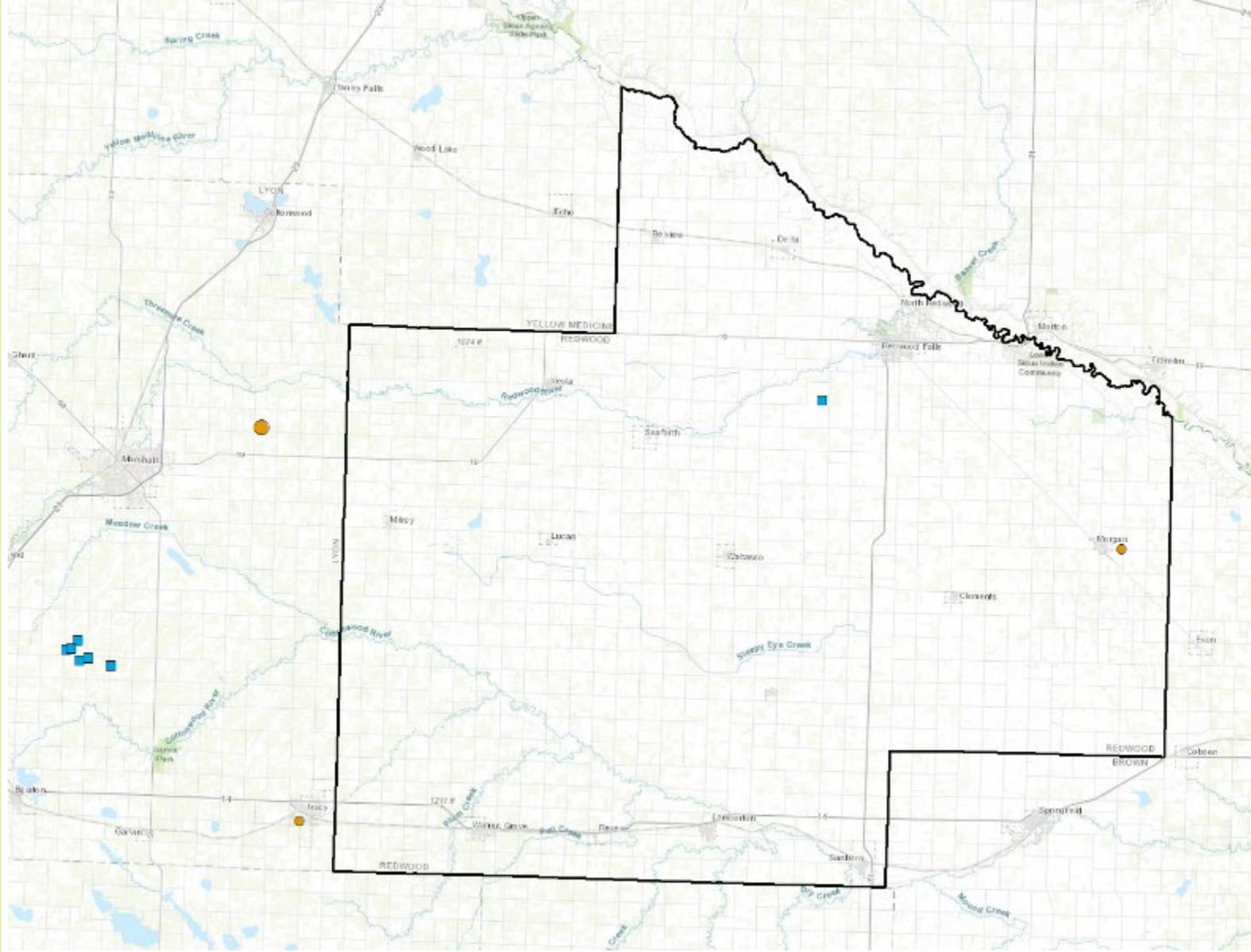


**GREAT PLAINS
INSTITUTE**

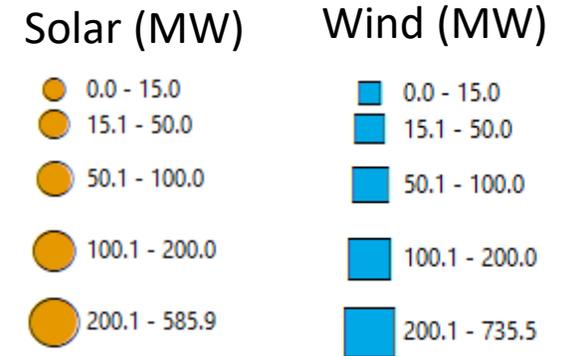
Better Energy.
Better World.

*Data source: National Renewable Energy Lab (NREL)
national wind speed data, 2006 - 2013*

Existing Wind and Solar



Redwood currently has 3.4 MW of wind installed and 2.7 MW of solar installed



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Data source: EIA-860 Form national power dataset, 2018



Redwood County: Considerations that Impact Resource Use

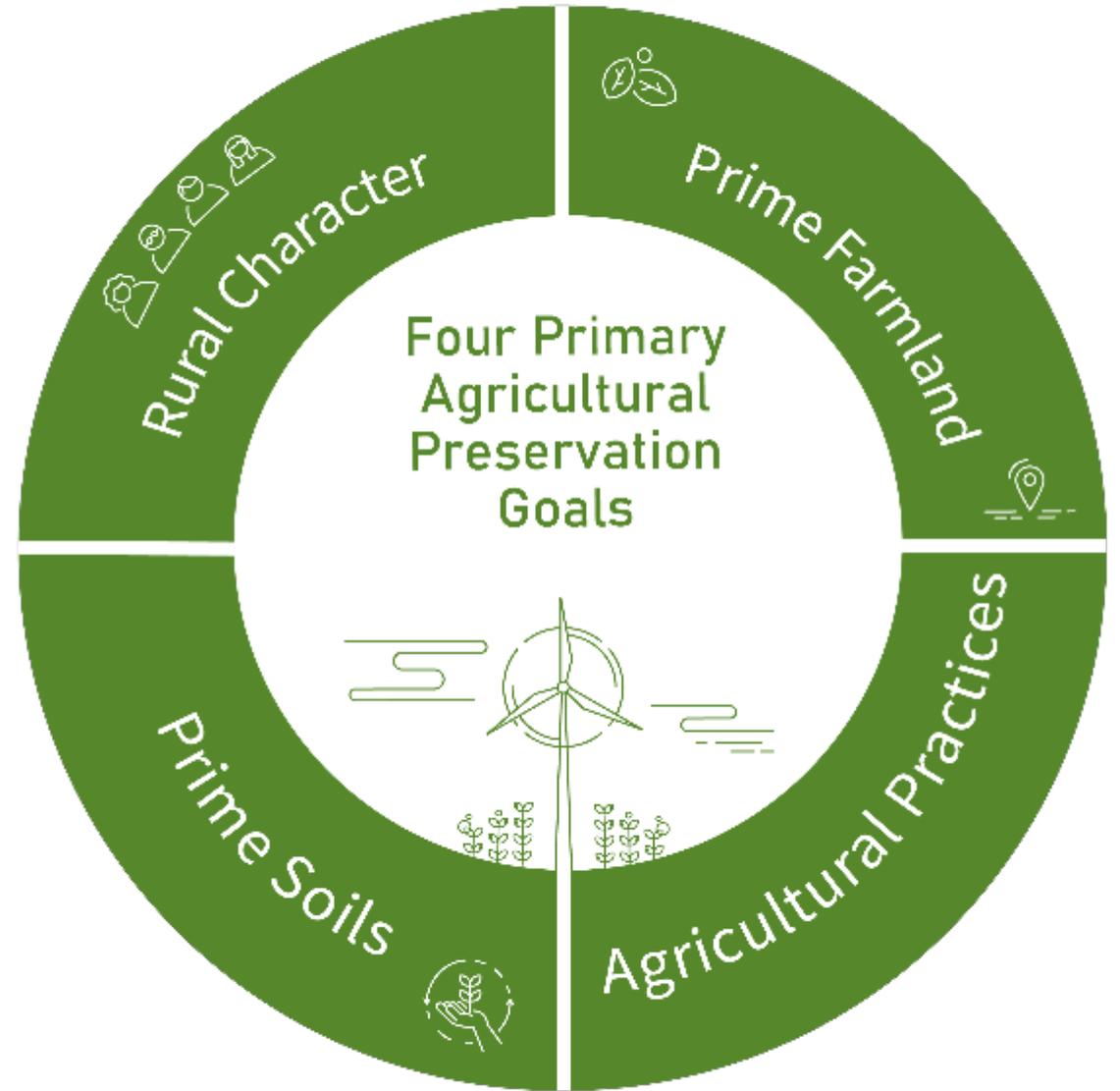


**GREAT PLAINS
INSTITUTE**

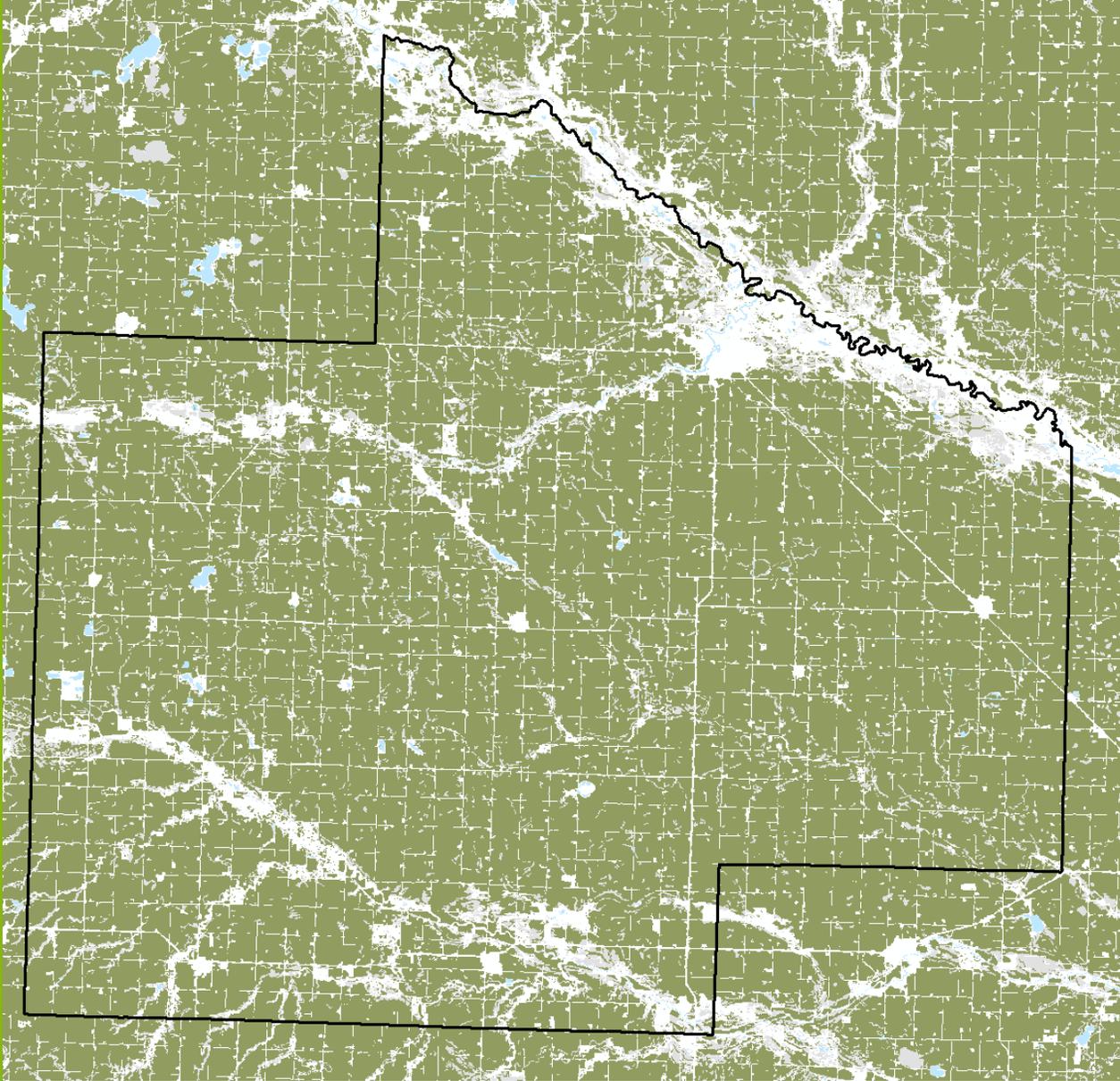
Better Energy.
Better World.

Redwood County Example of Agricultural Goals

- Objective No. 1: Protect the rural, agricultural character of Redwood County.
- Objective No. 2: Encourage ag-related commercial and non-traditional agricultural development.
- Objective No. 5: Establish land use patterns that preserve and protect the natural qualities and existing rural character of the landscape.
- Objective No. 6: Preserve open space and wildlife habitat and protect natural resources.



Prime Farmland



All Cropland (2016) *as Prime or Not*

-  Not Prime Farmland
-  Prime Farmland
-  Water
-  Neither prime farmland nor in cropland

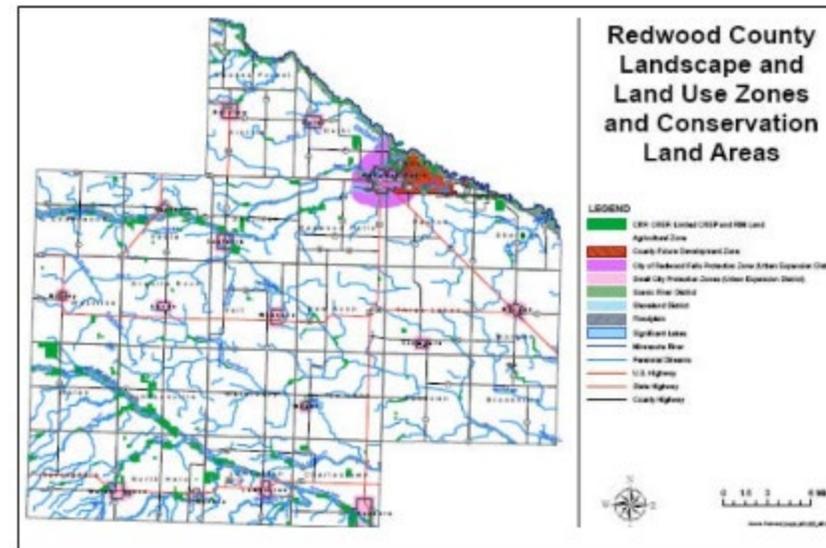
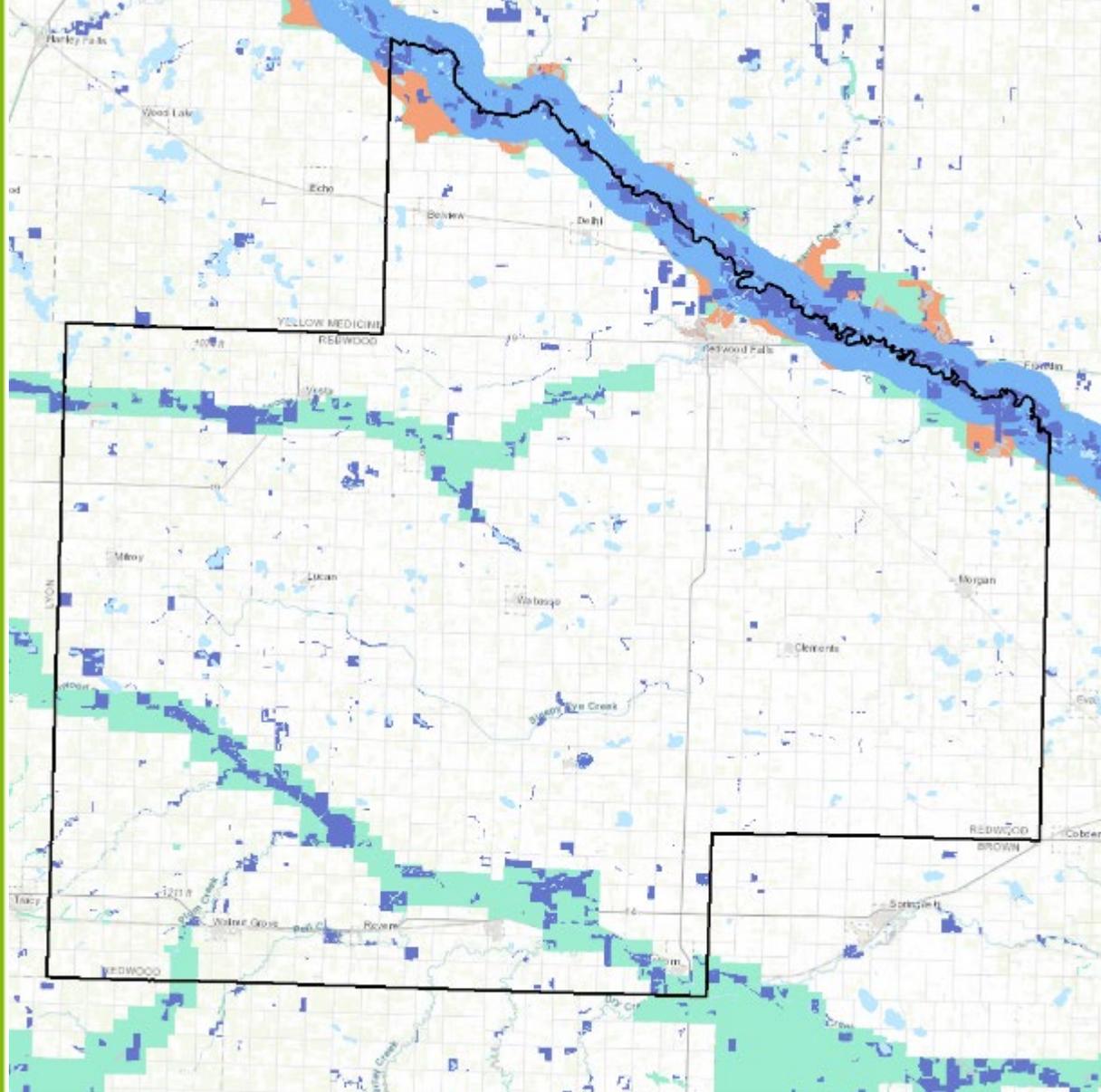


**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Data source: NRCS / USDA prime farmland, ArcGIS Living Atlas Online Layer, 2018; Redwood County Comprehensive Plan, Map of Prime Farmland, 2017

Habitat Consideration



- Whooping crane stopover sites
- Eagles / other raptors
- Prairie grouse
- High waterfowl breeding density
- Important bird areas
- Bat roosts
- Threatened / endangered species
- Big game
- Important wetlands / rivers
- Protected / managed lands
- Intact natural habitats
- Other biodiversity significance

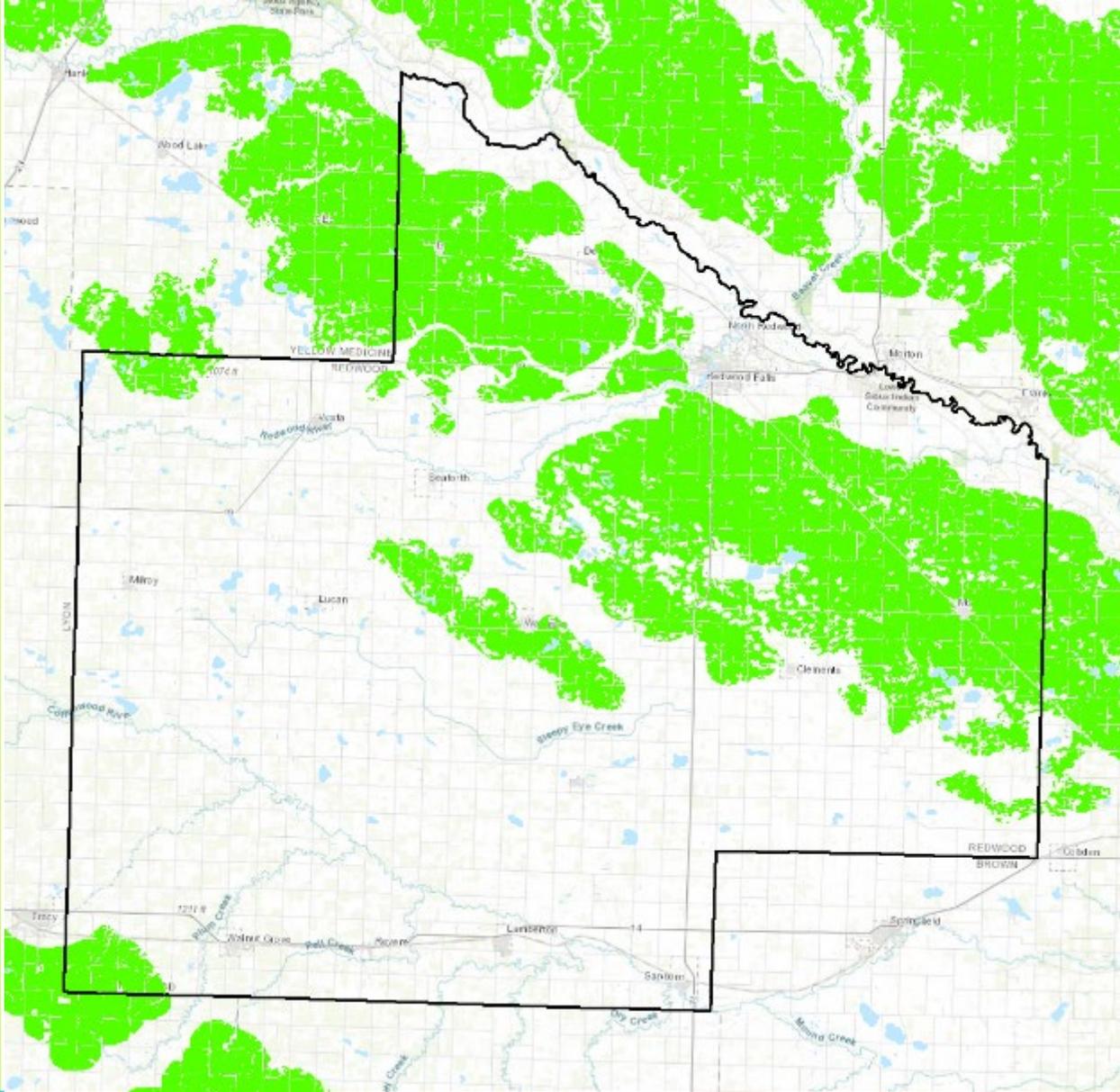


**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Data source: The Nature Conservancy, Site Wind Right Analysis, July 2019 AND Redwood County Comprehensive Plan, Landscape and Land Use Zones and Conservation Land Areas Map, 2017

Low-Risk Wind Analysis



Low-Risk Wind Siting from a habitat and natural areas perspective

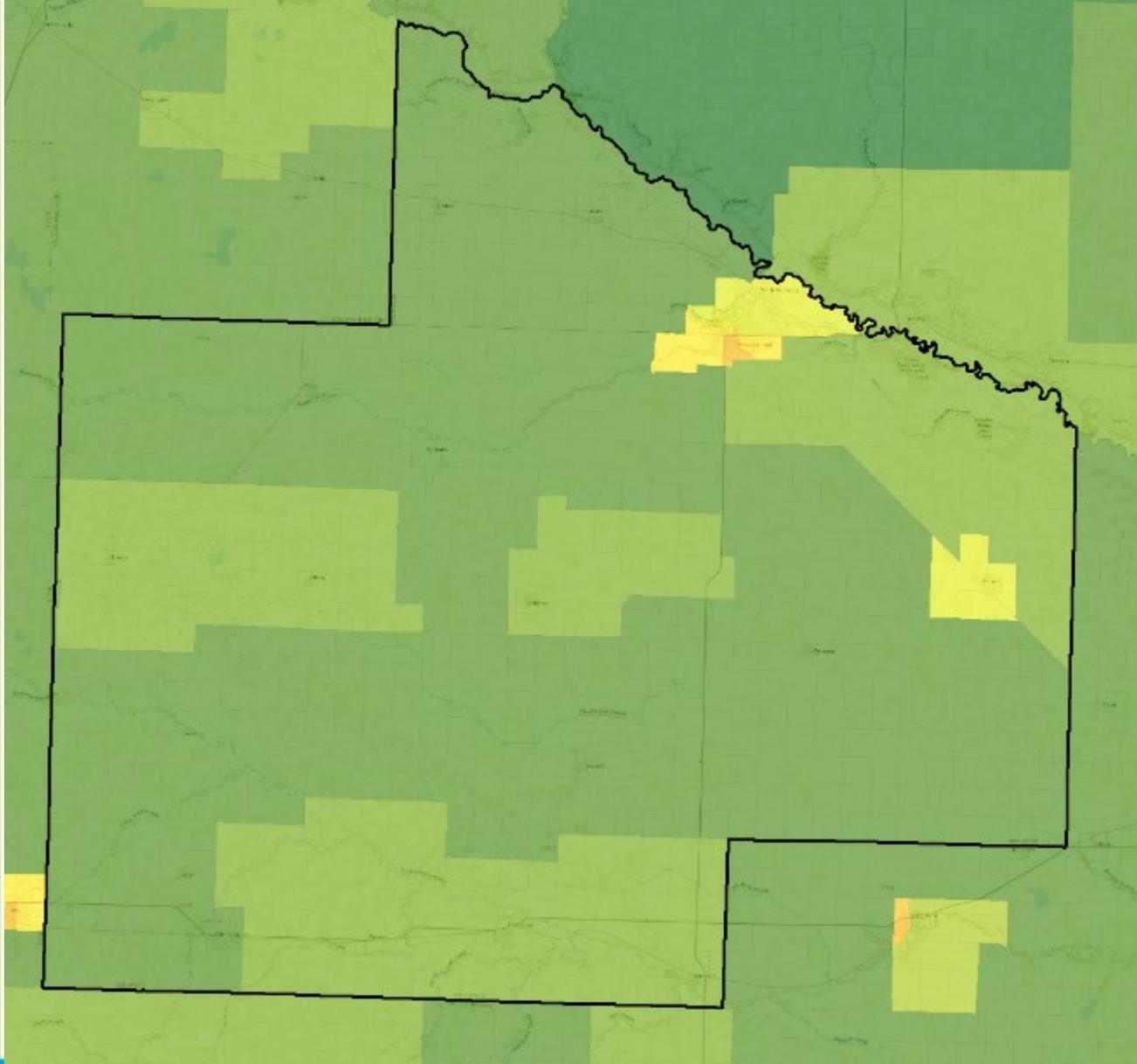


**GREAT PLAINS
INSTITUTE**

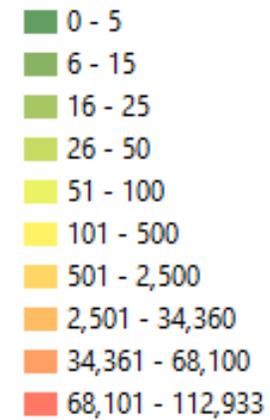
Better Energy.
Better World.

*Data source: The Nature Conservancy, Site Wind
Right Analysis, July 2019*

Population Density



Household density
by census tract

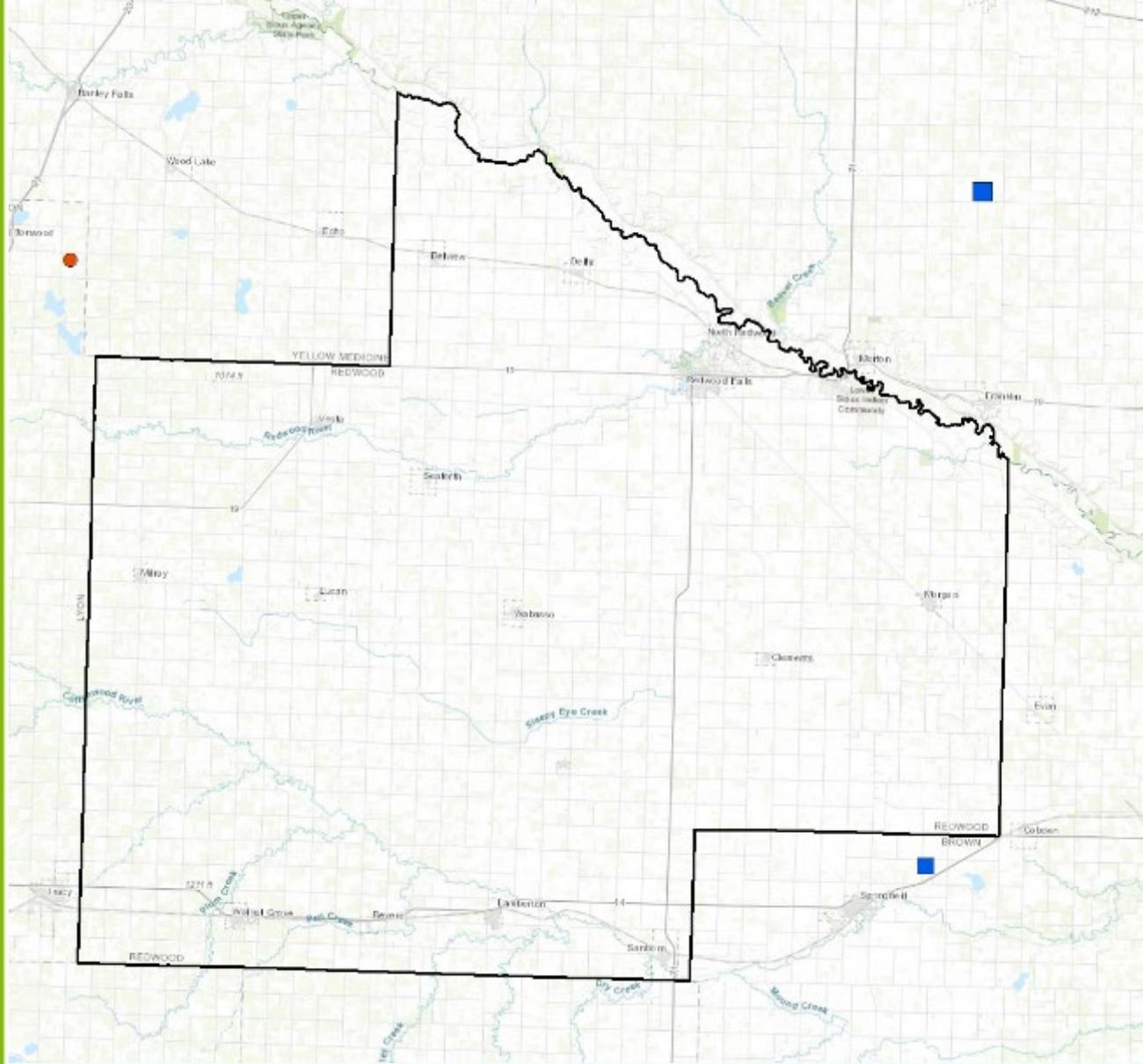


**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

*Data source: United States American Community
Survey Data, 5-year Summaries (2013 – 2017)*

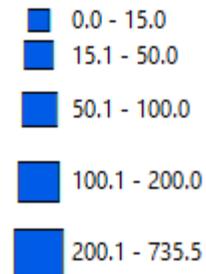
MISO Queue



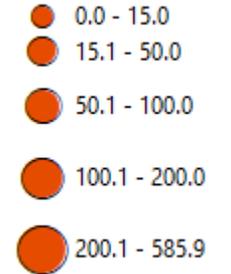
**As of September 2019, two wind projects are seeking interconnection (616 MW), no solar projects in the queue*

**Shown on the map, In adjacent counties, there is 230 combined MW of wind, and 32.5 MW of solar*

Queue WIND
Projects (MW)



Queue SOLAR
Projects (MW)

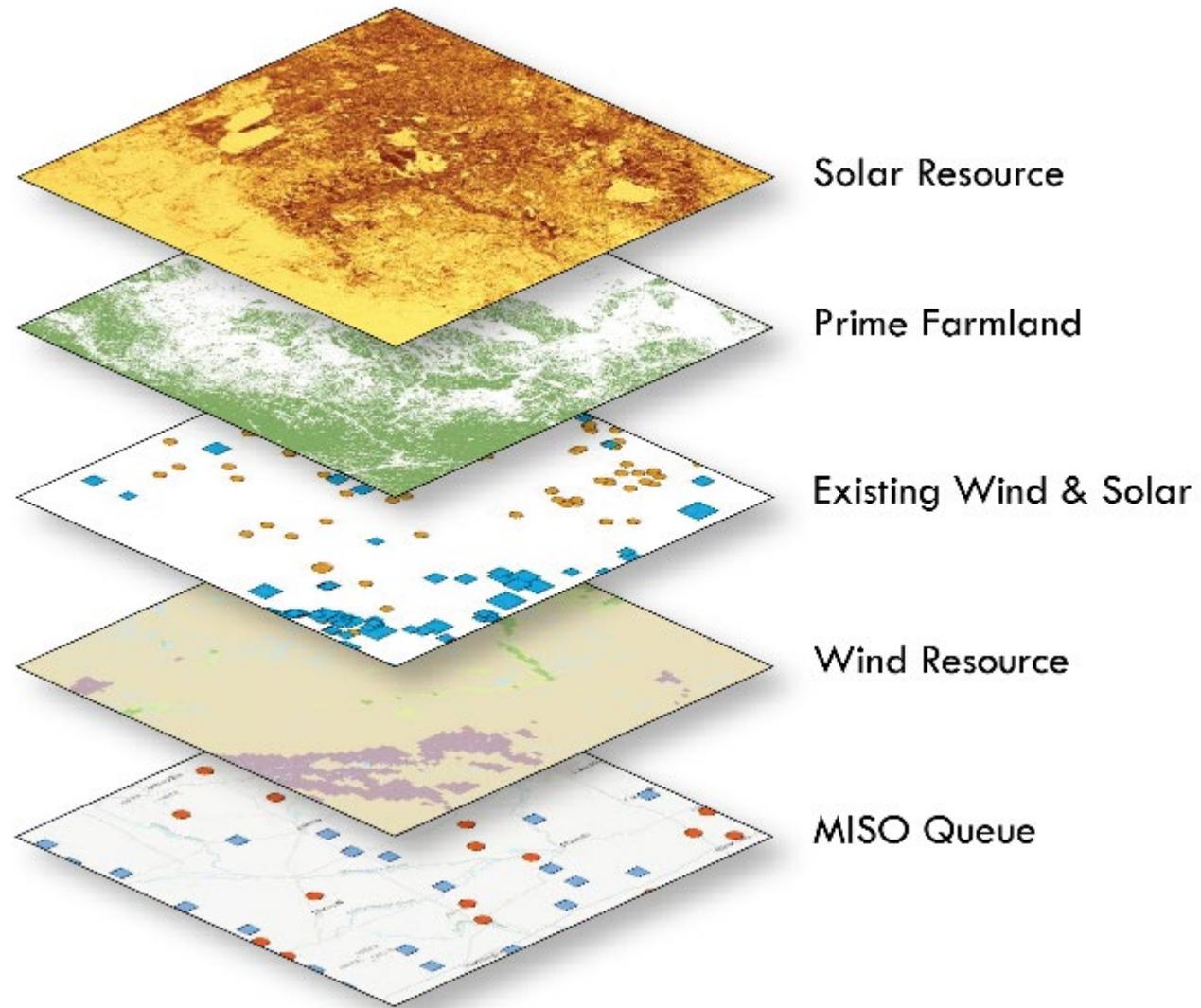


**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Data source: MISO Interconnection Queue, January 2019

Decision Making



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Optimal Locations and Site Design Criteria

This depends on the goals and priorities that Redwood County sets through this comprehensive planning process

These maps are inputs into your decision-making process, they are not the decisions

We can't show you a map – you are creating it through your planning process



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

Wind Site Design Land Use Co-Benefits

Wind has fairly limited conflicts
with agricultural land uses

- ✓ Compatible land use with many forms of agriculture
- ✓ Clear benefit of adding to agriculture economic diversity
- ✓ Least costly form of energy generation
- ✓ Significant local tax benefits
- ✓ Primary land use conflicts are with habitat and rural residences
- ✓ Visual impacts cannot be mitigated



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.



**GREAT PLAINS
INSTITUTE**

Better Energy.
Better World.

THANK YOU

Brian Ross, AICP, LEED GA

Great Plains Institute

bross@gpisd.net

612-767-7296